NAVAL WAR COLLEGE Newport, R.I.

NAVY OFFICER FORCE PLANNING FOR THE EARLY 21ST CENTURY

by

Michael L. McGinnis

Lieutenant Colonel, United States Army

An Advanced Research Project

A paper submitted to the Director of the Advanced Research Department in the Center for Naval Warfare Studies in partial satisfaction of the requirements for the Master of Arts Degree in National Security and Strategic Studies.

The contents of this paper reflect my own personal views and are not necessarily endorsed by the Naval War College or the Department of the Navy.

Signature: Mulmil L. Mc Gri

14 June 1996

Management of Present R

Approved for public released

Distribution Unlimited

Paper directed by John B. Hattendorf, Ph.D. Director, Advanced Research Department

Faculty Advisor

Captain John J. Langer, US Navy

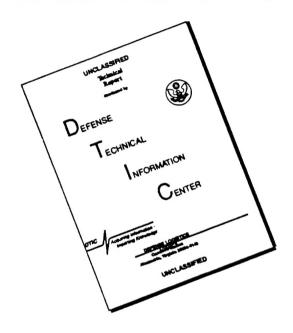
Professor, Department of National Security

Decision Making

DTIC QUALITY INSPECTED 3

19960724 048

DISCLAIMER NOTICE



THIS DOCUMENT IS BEST QUALITY AVAILABLE. THE COPY FURNISHED TO DTIC CONTAINED A SIGNIFICANT NUMBER OF PAGES WHICH DO NOT REPRODUCE LEGIBLY.

Security Classification This Page: UNCLASSIFIED

REPORT DOCUMENTATION PAGE

REPORT DOCUMENTATION PAGE				
1. Report Security Classification	on: UNCLASSIFIED			
2. Security Classification Author	ority: N/A			
3. Declassification/Downgrading	Schedule: N/A			
4. Distribution/Availability of	Report: UNLIMITED			
5. Name of Performing Organization	Lon: ADVANCED RESEARCH I	DEPARTMENT		
6. Office Symbol: 1C	7. Address: NAVAL WAR C CUSHING RD., NEWPORT, R	RI 02841-5010		
8. Title (Include Security Classification THE EARLY 21ST CENTURY (UNCLASS)		CE PLANNING FOR		
9. Personal Authors: MICHAEL L.	MCGINNIS			
10.Type of Report: Final	11. Date of Report: 14	4 JUNE 1996		
12.Page Count: 88				
13.Supplementary Notation: A paper War College in partial satisfact Department of Advanced Research own personal views and are not a College or the Department of the	tion of the requirements. The contents of this precessarily endorsed by the Navy.	of the paper reflect my the Naval War		
14. Ten key words that relate to MODEL, FORCE PLANNING, MILITARY FORECASTING, MARKOV MODEL, COST	, NAVY, DECISION SUPPORT			
15.Abstract: The United States Navy Bureau of Naval Personnel (BUPERS), Washington DC, is responsible for managing the professional development of thousands of officers. Officer management policy decisions primarily involves deciding how many officers to access, retain, promote, and separate each year. Good officer management policies ensure that the requisite number of officers by grade (rank) and community (specialty) will be available when needed to meet future force structure requirements. A mathematical forecasting model is presented for projecting current officer inventory over a ten-year planning horizon using officer management policies such as those listed above. The forecasting model has been implemented in an automated decision support system (DSS) designed to provide Navy personnel managers with a highly robust means of developing "good" officer professional management policies. Two performance criteria are used for policy development: officer management system efficiency measured in terms of deviations of forecasted inventory from officer goals, and total policy cost based on officer pay and allowances.				
16.Distribution /Availability of Abstract: A	Same As Rpt DT	TIC Users		
18.Abstract Security Classifica	tion: UNCLASSIFIED			
19.Name of Responsible Individual: Chairman, Department of Advanced Research				
20.Telephone: (401) 841-3304	20.Telephone: (401) 841-3304 21. Office Symbol: 1C			
Security Classification of This Page: UNCLASSIFIED				

ACKNOWLEDGMENTS

I wish to thank the following individuals from the Naval War College for their remarks and informative reviews of this paper that made it more understandable and complete: my coadvisors, Captain Jeff Langer (USN) of the National Security Decision Making Department and Captain Donald A. Jagoe (USN) of the Joint Military Operations Department; Colonel Larry Wood (USMC), National Security Decision Making Department; and Major Joe Shultz (USA), College of Naval Command and Staff.

Appreciation is also extended to Commander William Burns, Deputy Director of the Advanced Research Department, for his advice, feedback, and support.

Special thanks to Rear Admiral J.R. Stark, President of the Naval War College for suggesting that this research effort ought to be undertaken and for sponsoring the work.

Thanks also to the following individuals from the Bureau of Naval Personnel (BUPERS) for discussing Navy officer management practices and for providing data essential to modeling the problem: Captain (sel) Jerry Faber, Head, Joint Officer Manning Branch, PERS 455; Commander Phil Farrell, Joint Officer Manning Branch, PERS 455; Lieutenant Commander Jim Hunter, Officer Promotions Branch, PERS 212F; Lieutenant Commander Al Terkhorn, Officer Planning Branch, PERS 212; Lieutenant Commander John Ostland, Officer Professional Development Branch, PERS 212E; Mr. Ed Bres and Mr. Steve Cylke, Analysis, Research, and Development Branch, PERS 222F1.

Thanks to Lieutenant Colonel Dave Thomas. Department of Systems Engineering, US Military Academy, West Point, New York, for suggesting ideas and brainstorming possible performance measures for the study.

Thanks to Lieutenant Colonel Ralph Masi from the Office of the Director of Military Personnel Management, Headquarters, Department of the Army, Washington, DC., for providing cost factors for military officer pay and allowances.

Finally, this paper is dedicated to my wife Tracy Ann for her support, love, and inspiration.

TABLE OF CONTENTS

LIST OF FIGURES	•	•	•	•	vi
LIST OF TABLES					vii
LIST OF ABBREVIATIONS		•			x
EXECUTIVE SUMMARY					xi
1 INTRODUCTION	•				1
2 RELATED WORK	•				5
3 MATHEMATICAL FORMULATION OF THE F 3.1 Dynamics of Officer Strength Managemer 3.2 Mathematical Notation and Model Formula	nt	EM ·		:	7 7 14
4 DECISION SUPPORT SYSTEM DEVELOPMEN 4.1 Potential Uses for the Decision Support Sy 4.2 Decision Support System Architecture		•			25 25 27
5 RESULTS	• ures •		· ·		33 33 36 40
6 CONCLUSIONS				:	46 46

APPENDIX A: HISTORICAL NAVY OFFICER END STRENGTH BY GRADE	•	51
APPENDIX B: OFFICER PROMOTION RATES AND TIMING.	•	62
APPENDIX C: OFFICER CONTINUATION RATES		64
APPENDIX D: MILITARY OFFICER PAY AND ALLOWANCE. COST FACTORS	•	71
APPENDIX E: NAVY PROFESSIONAL MILITARY EDUCATION AND JOINT DUTY ASSIGNMENTS	•	73
APPENDIX F: ILLUSTRATIVE SESSION WITH THE NAVY OFFICER DECISION SUPPORT SYSTEM		74
END NOTES		85
REFERENCES		86

•

LIST OF FIGURES

FIGURE 1. Decision Support System Architecture and System Modules .	27
FIGURE 2. Layout of the Navy Officer Forecasting Model	28
FIGURE 3. Forecasted Officer End Strength for the Base Case Policy π^0 .	37
FIGURE 4. Comparison of URL End Strength and Authorizations for Policy π^0	38
FIGURE 5. Forecasted Officer End Strength for the Base Case Policy π^1 .	40
FIGURE 6. Comparison of URL End Strength and Authorizations for Policy π^1	41

· LIST OF TABLES

TABLE 1. Navy Officer Grades and Major Warfighting Communit	ies	•	2
TABLE 2. DOPMA Navy Officer Strength and Distribution in Gra	de	•	8
TABLE 3. DOPMA Promotion Guidelines		•	10
TABLE 4. Unrestricted Line (URL) Officer Programmed Authorization for FY1995-2005	ations	•	34
TABLE 5. Numerical Results Comparing URL End Strength and Authorizations for Policy π^0	•	•	38
TABLE 6. Numerical Results of URL Forecasted End Strength for Policy π^0	•	•	39
TABLE 7. Pay and Allowance Costs for URL Officer Forecasted End Strength for Policy π^0	•	•	39
TABLE 8. Numerical Results Comparing URL End Strength . and Authorizations for Policy π^1	•		42
TABLE 9. Numerical Results of URL Officer Forecasted $$ End Strength for Policy π^{l}	•	•	43
TABLE 10. Pay and Allowance Costs for URL Forecasted . End Strength for Policy π^1	•	•	43
TABLE 11. Performance Measure Values for Officer . Management Policies π^0 and π^1	•	•	44
TABLE 12. Historical Officer Strength for Ensign (O-1) .	•		51
TABLE 13. Historical Officer Strength for Lieutenant JG (O-2)	•		52
TABLE 14. Historical Officer Strength for Lieutenant (O-3)	•		53
TABLE 15. Historical Officer Strength for Lieutenant (O-3) less O-who Fail Officer Select to O-4	-3		54
TABLE 16. Historical Officer Strength for Lieutenant (O-3) who Fail Officer Select (FOS) for O-4	•	•	55

TABLE 17. H	istorical Officer Strength for Lieutenant Commander (O-4)	. 5	56
	istorical Officer Strength for Lieutenant Commander (O-4) to ail Officer Select (FOS) for O-5	o 5	57
TABLE 19. H	istorical Officer Strength for Commander (O-5)	. 5	58
	istorical Officer Strength for Commander (O-5) less O-5 to ail Officer Select (FOS) for O-6	. 5	59
	istorical Officer Strength for Commander (O-5) to ail Officer Select (FOS) for O-6	. 6	6(
TABLE 22. H	istorical Officer Strength for Captain (O-6)	. 6	51
	istorical "Due Course" Promotion Rates and Average Flow oints for Unrestricted Line (URL) Navy Officers	. 6	52
	rojected "Due Course" Promotion Rates and Average Flow oints for Unrestricted Line (URL) for Fiscal Years 1996-200		3
R	istorical In-Zone, Below-Zone, and Above-Zone Promotions ates, and Average Flow Points for Unrestricted Line URL) Officers: Fiscal Years 1992-1995	, 6	3
	ontinuation Rates for Unrestricted Line (URL). or Fiscal Year 1995	. 6	i4
	istorical Continuation Rates for Unrestricted Line (URL) nsigns (O-1)	. 6	5
	istorical Continuation Rates for Unrestricted Line (URL) ieutenants JG (O-2)	. 6	6
	istorical Continuation Rates for Unrestricted Line (URL) ieutenants (O-3)	. 6	7
	istorical Continuation Rates for Unrestricted Line (URL) ieutenant Commanders (O-4)	. 6	8
	istorical Continuation Rates for Unrestricted Line (URL) commanders (O-5)	. 6	<u> 1</u> 9
	istorical Continuation Rates for Unrestricted Line (URL)	. 7	'C

TABLE 33.	Military Officer Pay and Allowance Cost Factors for . Fiscal Years 1995 through 2001 Based on the Presidential Budget for Fiscal Year 1997	•	71
TABLE 34.	Projected Rate Increases and Average Increase for Pay and Allowance Rates: Fiscal Years 1996 Through 2001	i.	71
TABLE 35.	Projected officer pay and allowance cost factors for FY02-FY05 based on the average percent increases determined from the FY97 Presidential Budget.	•	72

LIST OF ABBREVIATIONS

AZ Above the Zone promotion

BUPERS Bureau of Naval Personnel

BZ Below the Zone promotion

CAPT Captain: Navy officer grade O-6

CDR Commander: Navy officer grade O-5

DOPMA Defense Officer Personnel Management Act

DSS decision support system

ENS Ensign: Navy officer grade O-1

FOS fail officer select

IZ In the Zone promotion

LCDR Lieutenant Commander: Navy officer grade O-4

LT Lieutenant: Navy officer grade O-3

LTJG Lieutenant-Junior Grade: Navy officer grade O-2

RIF reduction in force

SER selective early retirement

YCS year of commissioned service

YG year group

EXECUTIVE SUMMARY

The United States Navy's Bureau of Naval Personnel (BUPERS), headquarted in Washington, DC, is responsible for managing the professional development of thousands of Navy officers. The development of officer management policies primarily involves deciding how many officers to access, retain, promote, and separate each year. Good officer management policies will help ensure that the requisite number of officers by grade (rank) and community (specialty) will be available when needed to meet future force structure requirements.

We begin with a brief summary of previous work related to the Navy officer management problem addressed here. This serves as a departure point for the development of a new extension to earlier transition rate forecasting models for military personnel strength. Currently, officer strength is aged from one year to the next by applying a single set of transition rates to current inventory. These rates reflect the cumulative attriting effects of all personnel management policies, and social and economic factors, as well, on a year group's worth of officers. This does not permit military personnel managers to isolate and explicitly model the effects of specific policies on future officer strength. The model presented here projects current officer inventory over a ten-year planning horizon using three sets of transition rates. These are promotion rates, continuation rates for promoted officers including officers selected for promotion, and continuation rates for officers not selected for promotion. Furthermore, personnel management policies for accessing, redistributing, and separating officers due to

reductions in force (RIF) and selective early retirements (SER) are also explicitly modeled. This provides Navy personnel managers with a level of detail that was not previously attainable when forecasting current officer strength into future periods using officer management policy. Two obvious benefits may be realized from this approach. First, it is expected that this method will improve the accuracy of forecasting military personnel strength. Second, it is hoped that this approach will help Navy personnel managers develop a sharper understanding of how changes to personnel policies, and other factors, may affect future military personnel end strength.

The model has been implemented in a prototype decision support system (DSS). Two performance measures are formulated for measuring the quality of forecasting results and for discriminating among competing feasible officer management policies. One is a measure of personnel management system efficiency that compares forecasted officer inventory with future force structure requirements for officers. The second measure computes the total cost for an officer management policy using cost factors for average annual pay and allowance costs per officer by grade (not including bonuses and special duty pay).

Computational experiments using the prototype decision support system reveal that the forecasting procedure developed is robust and computationally efficient.

Preliminary results suggest that current Navy officer management policies may lead to sizable overstaffing of lieutenants and understaffing of commanders and captains during the planning period. Using the prototype DSS and a trial and error decision method, a revised officer management policy was obtained that substantially reduced the

overstaffing problem, and related pay and allowance costs. The paper concludes by summarizing notable contributions of the work to Navy officer force planning and identifying areas for future research.

CHAPTER 1

INTRODUCTION

The commissioned officer corps of the United States Navy is responsible for commanding, controlling, and leading Navy forces. Effective management of this vital resource is crucial to maintaining a high state of military readiness in Navy units. In turn, military readiness demands that operational billets be filled at required levels by officers of the appropriate ranks and specialties. Since the Desert War, downsizing and reduced defense spending have unquestionably affected the Navy's military readiness. For example, since the late 1980s, active duty Navy personnel and battle force ships have been reduced by 24% and 32%, respectively. The Navy has responded to these changes by attempting to formulate and implement new policies for managing military personnel. However, these efforts have been at least partially impeded by major deployments of US military forces to Somalia, Kuwait, Haiti. Rwanda, and Bosnia. Meeting the high operational tempo of these military operations has disrupted the normal management of professional development, training, and education assignments for many officers.

The Bureau of Naval Personnel (BUPERS) is responsible for developing Navy officer management policies that meet the needs of our national military strategy. Such policies require that officers progress through a series of related education, training, and duty assignments as they grow and mature toward increasing levels of responsibility.

One major objective of officer personnel management is to appropriately distribute

officer inventory by *grade* (rank), *community* (specialty), and *subspecialty* within a community to fill Navy billets according to the force structure needs of the service. Table 1 gives commissioned officer grades for the Navy and major officer communities.

Table 1.

Navy Officer Grades and Major Warfighting Communities

<u>Grade</u>	Rank	Abbreviation	Community
O-1	Ensign	ENS	Unrestricted Line (URL)
O-2	Lieutenant-Junior Grade	LTJG	Restricted Line (RL)
O-3	Lieutenant	LT	Staff
O-4	Lieutenant Commander	LCDR	
O-5 .	Commander	CDR	
O-6	Captain	CAPT	

Proper management of Navy officer inventory involves making and implementing officer management policy decisions for accessing, retaining, promoting, and separating officers, among others. Good policy decisions will ensure that requisite numbers of officers are available when needed to meet future force structure requirements. However, the task of determining appropriate personnel management policies for meeting the Navy's future force structure requirements is complicated by at least four factors. First, the temporal interdependence of officer professional development policy decisions makes policy decisions of future periods depend upon current decisions. Second, the effects of current policy decisions will not likely be known until years after such decisions are implemented. Third, current officer personnel management policies developed during previous decades for a larger, more stable force structure may not be suitable for

managing a significantly smaller force, or for dealing with force structure changes yet to come. Finally, the practices and analytical methods developed previously for analyzing officer management policies may no longer be valid having been developed during previous decades for a Navy force structure that is much different from today's.

This paper discusses the development of a decision support system (DSS) that provides Navy personnel managers with a desk-top tool for quickly, efficiently, and consistently evaluating officer professional development policies before their implementation. Work on this project was sponsored by the Advanced Research Department of the Naval War College, Newport, Rhode Island. The principal clients for decision support system development were the Bureau of Naval Personnel's Joint Officer Manning Branch (PERS 455), Officer Planning Branch (PERS 212), and Officer Promotions Branch (PERS 212F). The system has been implemented in a computer spreadsheet software environment compatible with *Microsoft Windows*TM. It has been specifically designed for analyzing Navy personnel policies relating to accessions, promotions, retention, separations, and redistribution of officers between communities (specialties) over a ten-year planning horizon. However, the model does not account for subspecialties within a community.

The remainder of the paper is organized as follows. Chapter 2 briefly reviews previous work related to the problem presented here. Chapter 3 formulates a mathematical model of the Navy officer forecasting problem. Chapter 4 discusses development of a decision support system that implements the mathematical model of Chapter 3. Two performance measures are used for measuring the quality of forecasting

results and for discriminating among competing feasible officer management policies.

One is a measure of personnel management system efficiency that compares forecasted officer inventory with future requirements for officers based on force structure. For modeling purposes, personnel requirements, commonly referred to as officer programmed authorizations, may be viewed as officer strength goals. The second is a measure of cost. Total cost for an officer management policy is computed by applying an average annual cost per officer, by grade, to the forecasted officer inventory. Chapter 5 presents experimental results from the decision support system. Chapter 6 gives conclusions and areas for future work.

CHAPTER 2

RELATED WORK

The literature documents the development of various personnel forecasting models applied to both civilian and military work forces. The reader is referred to Gass (1991) for a review of personnel planning models for projecting military personnel strength. The mathematical methods discussed by Gass include markov (transition rate) models, network flow models, and multiyear linear and goal programming models. Books discussing these topics include Bartholomew and Forbes (1979), Charnes, Cooper, and Neihuas (1978), and Grinold and Marshall (1977).

An application of personnel modeling methods to a real-world military problem is given by Gass, Collins, Meinhardt, Lemon, and Gillette (1988). The authors developed a model for projecting Army personnel strength over a twenty year planning horizon. The approach featured three subsystems applied sequentially in three phases. A markov chain model and a linear goal programming model were used in the second and third phases, respectively, to first project officer strength and then optimally distribute it according to force structure requirements.

Bres, Burns, Charnes, and Cooper (1980) applied similar models to planning officer accessions for the US Navy. The authors developed a markov model to project current inventory over a finite planning horizon. The model used transition rates, commonly referred to as *continuation rates*, to age officer strength from year to year. At

each stage of the problem, a goal programming model minimized differences between officer strength goals and the projected officer inventory.

Rao (1990) discussed a dynamic programming approach for determining optimal personnel recruitment policies. Rao's formulation of the problem minimized total system cost. The costs accounted for in the model included recruitment, overstaffing and understaffing, retention, and separation. Other practical applications, and notable extensions to personnel models, are given by Wijngaard (1983), Price (1978), Grinold (1976), Davies (1976), and Ritzman, Krajewski, and Showalter (1976).

Finally, computer simulations have also been used to gain insight into difficult personnel management policy problems. This approach permits some stochastic features, and the attendant uncertainty that typifies most real-world personnel management problems, to be incorporated in to the model albeit under strict modeling conditions and assumptions. For example, McGinnis, Kays, and Slaten (1994) demonstrated the use of computer simulation as a means of investigating alternatives for reengineering the Army's officer professional development system. Dale (1984) discussed the development of a computer simulation model for analyzing Army force structure personnel requirements.

CHAPTER 3

MATHEMATICAL FORMULATION OF THE PROBLEM

This chapter presents a mathematical model of the Navy officer forecasting problem.

First, however, we will discuss practical aspects of Navy officer management essential to the development of the officer forecasting model.

3.1 DYNAMICS OF OFFICER STRENGTH MANAGEMENT

The subsections that follow briefly highlight important dynamics of officer strength management. These are generally the result of interaction between Congressional laws, Navy officer management policies, limits to defense spending, and efforts by Navy personnel managers to maintain the vitality of the officer corps. The reader is referred to Public Law 96-513, Department of Defense Officer Manpower Act (DOPMA), for details of the law that governs officer accessions, promotions, and separations. A concise, insightful historical assessment of DOPMA's effects on officer management and professional development is given by Rostker, Thie, Lacy, Kawata, and Purnell (1993). Additionally, potential alternatives for changing officer management and professional development are addressed by Thie and Brown (1994). The authors discuss their alternatives within the context of future changes to defense personnel requirements. For example, new threats to the interests and national security of the United States have emerged since the end of the Cold War that the US military must be prepared to confront.

New personal requirements are also being driven by recent changes to warfighting doctrine. Finally, there is a growing need for people with specialized skills to operate and maintain high technology military, computer, and information systems being integrated throughout the force.

OFFICER END STRENGTH AND YEAR GROUPS

As mentioned above, the United States Congress enacted the <u>Department of Defense Officer Manpower Act (DOPMA)</u> in 1980 to establish rules for all services governing how officers are accessed, promoted, retained, and separated. One landmark provision of DOPMA was the establishment of end strength ceilings for active duty officers in grades O-4 and above for each branch of service: Army, Navy, Air Force, and Marines. These were derived from historical relationships between each service's total enlisted personnel end strength and the number of officers needed for leading the force.

Table 2 gives DOPMA end strengths for Navy officers in grades O-4 through O-6 as a function of the total number of commissioned officers on active duty.

Table 2.

DOPMA Navy Officer Strength and Distribution in Grade²

Total Commissioned Officer End Strength	Lieutenant Commander	Commander	Captain
45,000	9,124	5,776	2,501
48,000	9,565	5,384	2,602
51,000	10,006	6,190	2,702
54,000	10,447	6,398	2,803
57,000	10,888	6,606	2,904
60,000	11,329	6,813	3,005
63,000	11,770	7,020	3,106
66,000	12,211	7,227	3,206
70,000	12,799	7,504	3,341
90,000	15,739	8,886	4,013

The fiscal year that an officer enters active duty determines the officer's (initial) year group. Most officers who continue on active duty until retirement remain with the same year group throughout their careers. However, officers may be promoted out of one year group and into another if promoted one year, or more, before or after officers from their current (original) year group. These promotions, called below the zone and above the zone promotions, are explained next.

OFFICER PROMOTIONS, PROMOTION RATES, AND FLOW POINTS

Officer promotion policy is a very important component of Navy officer management. Promotion policy consists of three elements: promotion zones, the number of officers promoted from each zone, and the timing of the promotion.

DOPMA addresses three types of promotion zones: in the zone (IZ), below the zone (BZ), and above the zone (AZ). In most cases, officer promotions are managed by year group cohort. Eligibility for consideration for promotion is based on a minimum number of years in grade, referred to as time in grade. The timing of promotion opportunities may also be measured in years of commissioned service (YCS). This is expressed as the difference between the current fiscal year and the officer's year group. For example, if the current year is 1996, then a commissioned officer who began active duty in 1974 has 22 years of commissioned service.

Officers promoted in the zone, called "due course" promotions, remain with the same year group throughout their careers. However, below the zone or above the zone promotions cause officers to change year groups. A one year below the zone promotion moves an officer into the year group one year ahead (in time) of the officer's current year

group. For example, if the officer from year group 1974 had been selected one year below the zone to O-4, then the officer would join year group 1973 for promotion purposes. Similarly, one year below the zone promotions to O-5 and O-6 would jump the officer ahead two year groups into year group 1971. The implication being that officers selected below the zone must compete for future promotions with officers who have one, or more, years worth of assignments and experiences. Similarly, a one year above the zone promotion at any grade moves the officer one year behind (in time) the officer's previous year group into year group 1975. Table 3 summarizes DOPMA promotion guidelines by grade

Table 3.

DOPMA Promotion Guidelines

Promotion to Grade	DOPMA Promotion Rate Guidelines	Promotion timing (flow point) for IZ ("due course") officers (YCS)	Promotion zone opportunity by grade
0-2	100% if "fully qualified"	2 years	IZ
O-3	95%	3.5 years	IZ
0-4	80%	10 ± 1 years	BZ, IZ, AZ
0-5	70%	16 ± 1 years	BZ, IZ, AZ
O-6	50%	22 ± 1 years	BZ, IZ, AZ

Column 2 gives the promotion rate guidelines for each grade of column 1. Column 3 shows the timing for "due course" officer promotions by years of commissioned service, also known as *promotion flow points*. The difference between the promotion flow points of any two consecutive grades, minus one year, gives (approximately) the minimum time in grade requirements before being eligible for consideration for promotion to the next

grade. Finally, column 4 gives officer promotion opportunity as measured by the number of times, by grade, that Navy officers are normally considered for promotion.

Each year, Congress establishes the military personnel end strength for each service. The services must, in turn, meet the congressionally mandated military end strength on the last day of the fiscal year. In so doing, the services must meet the DOPMA grade ceilings for officers in grades above O-3 as well. When the services are at or near the officer ceilings authorized by DOPMA, then the number of vacancies in the next higher grade generally determines officer promotion opportunity. In these instances, the promotion rate for a grade is computed as the total number of officers selected for promotion from all three zones, that is, BZ, IZ, and AZ, divided by the number of in the zone officers eligible for promotion. We also note that limits to defense spending influence the number of officers promoted and the distribution of promotions throughout a fiscal year. Obviously, reduced spending may lead to fewer officer promotions, or to delaying promotions until later in the fiscal year.

OFFICER CONTINUATION RATES

A continuation rate is defined as the rate at which officers in a given year group continue to serve from one year to the next. The Navy uses these rates to estimate the future strength and shape of the force. The types of Navy officer end strength forecasts include total officer end strength, officer community (specialty), subspecialty, grade, and year group. Continuation rates presently used for forecasting are computed from historical data by comparing active duty end strength at the end of consecutive fiscal

years. This determines the number who stay from year to year. The ratio of the two end strengths gives the rate at which the officers continued to stay.

Work related to the Navy officer management problem reviewed above serves as a point of departure for a new extension to previously developed transition rate models for forecasting military personnel strength. Currently, officer strength is aged from one year to the next by applying a single set of continuation (transition) rates to current inventory. These rates reflect the cumulative attrition of all personnel management policies, and social and economic factors as well, on a year group's worth of officers. This does not permit military personnel managers to isolate and explicitly model the effects of specific policies on future officer strength. The model presented here projects current officer inventory over a ten-year planning horizon using three sets of transition rates. These are promotion rates, continuation rates for promoted officers and officers selected for promotion, and continuation rates for officers considered but not selected for promotion. Furthermore, personnel management policies for accessing, redistributing, and separating officers due to reductions in force (RIF) and selective early retirements (SER) are explicitly modeled as direct losses. This provides Navy personnel managers with a level of detail in modeling officer management policies and forecasting current officer strength into future periods that was not previously attainable. It is also expected that this approach will improve the accuracy of personnel forecasting methods used by Navy personnel managers. Finally, it is hoped that this approach will help personnel managers develop a sharper understanding of how personnel policy changes may influence future personnel end strength.

ESTIMATING THE SIZE OF THE OFFICER FORECASTING PROBLEM

The appropriate choice of an approach for modeling military personnel management problems depends upon a number of factors. These include the needs of the decision maker, the context of the problem and how its defined, as well as the assumptions needed to model the problem. Collectively, these factors complicate the tasks of choosing, developing, and implementing a mathematical model for the real-world military personnel management problem.

One major obstacle, among others, to applying mathematical forecasting methods to the Navy's officer management problem is the size of the problem. For example, a markov model for projecting officer strength one year into the future requires seven 9x33 matrices for officer inventories, promotion rates, continuation rates, and inventory adjustments. The size of each matrix reflects six officer grades, thirty year groups of officers, plus columns and rows for headings and totals, as necessary. Ten years worth of matrices generate approximately 17,000 cells for storing data, forecasting formulas, and computational results.

Formulating an integer programming model for one year of the Navy's officer management problem requires indexing at least three officer communities (unrestricted line (URL), restricted line (RL), and staff); six officer grades (O-1 through O-6 (see Table 1)); 30 officer year groups (YG); 180 officer continuation rates; and 18 officer promotion rates. This generates approximately 1.75 million integer variables (3x6x30x180x18) for a one-period problem.

Clearly, substantial time, funds, and effort may be needed to build and maintain such models. Furthermore, applying these modeling methods to a real-world problem generally requires specialized computer software and mathematical skills, and a thorough understanding of the problem. Generally speaking, most military personnel managers will not likely possess the prerequisite skills and qualifications for doing this sort of work. These issues must be given serious consideration before model development is undertaken, and in some cases may prohibit the development of some types of models.

3.2 MATHEMATICAL NOTATION AND MODEL FORMULATION

- t: Fiscal year of the planning horizon, $t \in \{1, 2, ..., T\}$.
- i: Officer grade (rank), $i \in \{1,2,...,I\}$.
- j: Officer year group (YG)), $j \in \{1,2,...,J\}$. An officer year group is generally defined as the fiscal year that the officer began active duty. See 3.1 for details.
- k: Officer community (specialty), $k \in \{1,2,...,K\}$.
- $o_{ijk}(t)$: Officer end strength for grade i, officer year group j, and officer community k as determined on the last day of fiscal year t.
- $\overline{O}_{ik}(t)$: Officer end strength upper bounds established by Congressional law³ and Navy policy for grade i and officer community k in fiscal year t.
- $\underline{o}_{ik}(t)$: Officer strength (lower bound) goals determined by Headquarters, Department of the Navy for grade i and officer community k in fiscal year t. These goals represent (soft) lower bounds for officer strength, by grade, derived from force structure requirements for the minimal force staffing levels needed to maintain military readiness of the Navy.

- $p_{ijk}(t)$: Promotion rate for "due course" officers from community k and year group j selected in the zone (IZ). This promotion advances them from grade i to grade i+1 during fiscal year t, where $0 \le p_{ijk}(t) \le 1$.
- $p_{i,j+1,k}(t)$: Promotion rate for officers from officer community k selected below the zone (BZ). This promotion simultaneously advances officers from grade i to grade i+1 and moves them from year group j to year group j+1 during fiscal year t, where $0 \le p_{i,j+1,k}(t) \le 1$.
- $p_{i,j-1,k}(t)$: Promotion rate for officers from officer community k selected above the zone (AZ). This promotion simultaneously advances officers from grade i to grade i+1 and moves them from year group j to year group j-1 during fiscal year t, where $0 \le p_{i,j-1,k}(t) \le 1$.
- $\alpha_{ijk}(t)$: indicator variable for above the zone promotion, where $\alpha_{ijk}(t) \in \{0, 1\}$. $\alpha_{ijk}(t)$ is one when officers are promoted above the zone from grade i to grade i+1 in officer community k during fiscal year t, and zero otherwise.
- $\beta_{ijk}(t)$: indicator variable for below the zone promotion, where $\beta_{ijk}(t) \in \{0, 1\}$. $\beta_{ijk}(t)$ is one when officers are promoted below the zone from grade i to grade i+1 in officer community k during fiscal year t, and zero otherwise.
- $\chi_{ijk}(t)$: indicator variable for in the zone promotion, where $\chi_{ijk}(t) \in \{0, 1\}$. $\chi_{ijk}(t)$ is one when officers are promoted in the zone from grade i to grade i+1 in officer community k during fiscal year t, and zero otherwise.
- $q_{ijk}(t)$: Rate at which officers from community k and year group j are considered but not selected for promotion from grade i to grade i+1 during fiscal year t, where $q_{ijk}(t) = 1 p_{ijk}(t)$. Similar complements exist for below the zone and above the zone promotion rates (see above).
- $\varepsilon_{ik}(t)$: indicator variable for aging a year group of "successful" officers (i.e., promotable or promoted officers), where $\varepsilon_{ik}(t) \in \{0, 1\}$. $\varepsilon_{ik}(t)$ is one when the last (most recent) promotion opportunity resulted in these officers being promoted from grade i to grade i+1 in officer community k during fiscal year t, and zero otherwise.

- $\phi_{ik}(t)$: indicator variable for aging a year group of "unsuccessful" officers (i.e., officers considered but not selected for promotion), where $\phi_{ik}(t) \in \{0, 1\}$. $\phi_{ik}(t)$ is one when the last (most recent) promotion opportunity resulted in these officers being passed over for promotion (i.e., fail officer select) from grade i to grade i+1 in officer community k during fiscal year t, and zero otherwise.
- $C_{ijk}^P(t)$: Continuation rate for officers in grade i, year group j, and in officer community k during fiscal year t, who were selected for promotion when last (most recently) considered, where $0 \le C_{ijk}^P(t) \le 1$.
- $C_{ijk}^{Q}(t)$: Continuation rate for officers in grade i and year group j from community k in fiscal year t, who were considered but <u>not selected</u> for promotion from grade i to grade i+1 when last (most recently) considered, where $0 \le C_{ijk}^{Q}(t) \le 1$.
- $a_{ijk}(t)$: Number of officers gained by year group j, grade i, and community k as direct inputs during fiscal year t. Direct officer inputs include accessions and officers redesignated into community k from some other community.
- $s_{ijk}(t)$: Number of officers lost from grade i, officer year group j, and officer community k during fiscal year t. Direct losses include officer separations due to reduction in force (RIF) or selective early retirement (SER). All other officer losses such as promotion passover, referred to as *fail officer select* (FOS), resignation, or retirement are modeled using historical continuation rates (see $C_{ijk}^P(t)$ and $C_{ijk}^Q(t)$ above).

MODELING CONSTRAINTS AND RELATIONS

$$0 \le \underline{o}_{ik}(t) \le \overline{O}_{ik}(t) \quad \forall (i,k,t)$$
: Officer strength feasibility constraint. (1)

$$0 \le \sum_{j=1}^{J} a_{ijk}(t) \le \overline{O}_{ik}(t) \quad \forall \quad (i, j, k, t) : \text{ Officer input constraint.}$$
 (2)

$$0 \le \sum_{j=1}^{J} s_{ijk}(t) \le \underline{o}_{ik}(t) \ \forall \ (i,j,k,t) : \text{Officer separation constraint.}$$
 (3)

STAGES

Stages of the Navy officer forecasting problem are denoted by fiscal year t. Fiscal years begin on the first day of October in a given year and end on the last day of September in the following year. The planning horizon consists of T discrete, identical fiscal years, where $t \in \{1,2,...,T\}$.

STATE TRANSITION EQUATION

The state of the Navy officer personnel system evolves from stage t to stage t+1 according to an officer end strength balance equation applied within a community by grade and year group. Officer end strength for fiscal year t+1 is computed by aging officer end strength from fiscal year t, plus officer gains minus officer losses that occur during fiscal year t+1. In words, the state transition equation is expressed as follows:

$$\begin{bmatrix} \text{End Strength} \\ \text{Year (t+1)} \end{bmatrix} = \begin{bmatrix} \text{Direct Gains} \\ \text{during Yr (t+1)} \end{bmatrix} + \begin{bmatrix} \text{Promotion Gains} \\ \text{during Yr (t+1)} \end{bmatrix} - \begin{bmatrix} \text{Direct Losses} \\ \text{during Yr (t+1)} \end{bmatrix} \\ + \begin{bmatrix} \text{End Strength} \\ \text{Year (t)} \end{bmatrix} - \begin{bmatrix} \text{Promotion Losses} \\ \text{from End Strength (t)} \\ \text{during Yr (t+1)} \end{bmatrix} x \begin{cases} \text{C - Rates for } \\ \text{or } \\ \text{C - Rates for } \\ \text{Or } \\ \text{C - Rates for } \\ \text{Or } \\ \text{C - Rates for } \\ \text{Or } \\ \text{C - Rates for } \\ \text{Promotion Losses} \\ \text{Or } \\ \text{C - Rates for } \\ \text{Or } \\ \text{C - Rates for } \\ \text{Direct Losses} \\ \text{Or } \\ \text{Or } \\ \text{C - Rates for } \\ \text{Direct Losses} \\ \text{Or } \\ \text{Or } \\ \text{C - Rates for } \\ \text{Direct Losses} \\ \text{Or } \\ \text{Or } \\ \text{C - Rates for } \\ \text{Direct Losses} \\ \text{Or } \\ \text{Or } \\ \text{C - Rates for } \\ \text{Direct Losses} \\ \text{Or } \\ \text{Or } \\ \text{C - Rates for } \\ \text{Direct Losses} \\ \text{Or } \\ \text{Or } \\ \text{C - Rates for } \\ \text{Direct Losses} \\ \text{Or } \\ \text{Or } \\ \text{C - Rates for } \\ \text{Direct Losses} \\ \text{Or } \\ \text{Or } \\ \text{C - Rates for } \\ \text{Direct Losses} \\ \text{Or } \\ \text{Or } \\ \text{C - Rates for } \\ \text{Direct Losses} \\ \text{Or } \\ \text{Or } \\ \text{C - Rates for } \\ \text{Direct Losses} \\ \text{Or } \\ \text{Or } \\ \text{C - Rates for } \\ \text{Direct Losses} \\ \text{Or } \\ \text{Or } \\ \text{C - Rates for } \\ \text{Direct Losses} \\ \text{Or } \\ \text{Or } \\ \text{Direct Losses} \\ \text{Or } \\ \text{$$

Two types of officer gains are considered: direct gains from accessions and the redistribution of officers, and gains due to promotion from grade *i-1* to *i*, if these occur.

Three types of officer losses are considered: direct losses due to RIF and SER separations, promotion losses to the previous years' officer end strength, and losses due to natural attrition to the previous years' officer end strength. Note that promotion losses, if they occur, are applied to officer end strength for year t before the officer end strength from fiscal year t is aged using separate continuation rates for successful officers (i.e., those promoted) and for unsuccessful officers (i.e., officers who were considered but not selected for promotion as denoted by the complement, $\overline{promoted}$). In mathematical notation, the officer end strength state transition equation is given by:

$$o_{ijk}(t+1) = f \left[t, o_{ijk}(t), a_{ijk}(t+1), s_{ijk}(t+1), p_{i,j-1,k}(t+1), p_{ijk}(t+1), p_{i,j+1,k}(t+1) \right]$$

$$= a_{ijk}(t+1) + \begin{bmatrix} \beta_{ijk}(t) & o_{i-1,j+1,k}(t) & p_{i-1,j,k}(t+1) & C_{i-1,j,k}^{P}(t+1) & + \\ \chi_{ijk}(t) & o_{i-1,j,k}(t) & p_{i-1,j,k}(t+1) & C_{i-1,j,k}^{P}(t+1) & + \\ \alpha_{ijk}(t) & o_{i-1,j-1,k}(t) & p_{i-1,j,k}(t+1) & C_{i-1,j,k}^{P}(t+1) & + \\ \chi_{ijk}(t) & o_{i,j+1,k}(t) & p_{ijk}(t+1) & C_{ijk}^{P}(t+1) & + \\ \chi_{ijk}(t) & o_{i,j,k}(t) & p_{ijk}(t+1) & C_{ijk}^{P}(t+1) & + \\ \alpha_{ijk}(t) & o_{i,j-1,k}(t) & p_{ijk}(t+1) & C_{ijk}^{P}(t+1) & + \\ \alpha_{ijk}(t) & o_{i,j-1,k}(t) & p_{ijk}(t+1) & C_{ijk}^{P}(t+1) & + \\ \alpha_{ijk}(t) & o_{i,j-1,k}(t) & p_{ijk}(t+1) & C_{ijk}^{P}(t+1) & + \\ \end{pmatrix} x$$

f[*] is explicitly defined as an equivalent representation of the right hand side of (4).

 $\begin{cases} \delta_{ijk}(t) p_{ijk}(t+1) C_{ijk}^{P}(t+1) \\ \varepsilon_{iik}(t) q_{iik}(t+1) C_{iik}^{Q}(t+1) \end{cases}$

OFFICER MANAGEMENT DECISIONS AND SCHEDULING

We assume for this study that in any fiscal year $t \in \{1, 2, ..., T\}$, officer promotion rate $p_{ijk}(t)$, accession $a_{ijk}(t)$, and separation $s_{ijk}(t)$ decisions are made at the beginning of fiscal year t and implemented sometime before the end of the year. We require that $a_{ijk}(t) \in \Omega$ and $s_{ijk}(t) \in \Psi$. Ω and Ψ are decision spaces consisting of bounded integer sets specified by the officer input and the officer separation constraints, respectively (see (2) and (3) above). The subsets of feasible decisions to take at each stage t are denoted by $A[t, o_{ijk}(t)] \subset \Omega$ and $S[t, o_{ijk}(t)] \subset \Psi$. This notation indicates that decision elements belonging to these two subspaces depend upon both the stage t and the state $o_{ijk}(t)$ of the officer personnel management system. For officer community $k \in \{1, 2, ..., K\}$, a sequence of officer management policy decisions, denoted by π , is represented by

$$\pi = \left\{ \begin{array}{l} p_{11k}(1), p_{11k}(2), ..., p_{ijk}(t), ..., p_{IJk}(T); \\ a_{11k}(1), a_{11k}(2), ..., a_{ijk}(t), ..., a_{IJk}(T); \\ s_{11k}(1), s_{11k}(2), ..., s_{ijk}(t), ..., s_{IJk}(T) \end{array} \right\}.$$
 (5)

The set of feasible sequences Π consists of all solutions satisfying constraints (1) through (3) above.

OBJECTIVE FUNCTION

Here we are interested in obtaining officer management policies that satisfy Navy force structure requirements in each year of the planning horizon with the requisite

number of Navy officers by grade. It is expected that such policies will also simultaneously minimize military personnel costs for pay and allowances. As mentioned above, total cost serves as a second means for measuring the quality of officer management policies specified by (5).

Given constraints (1) through (3) above, plus an initial state $o_{ijk}(0)$, then for each sequence of feasible decisions $\pi \in \Pi$ there is a corresponding value N_{π} based on deviations from the officer strength goals that provides a measure to be minimized. This is given by

$$M_{\pi} \Big[0, o_{ijk}(0) \Big] = \sum_{t=1}^{T} \sum_{i=1}^{J} \sum_{j=1}^{J} \left\| o_{ijk}(t) - \underline{o}_{ijk}(t) \right\|, \tag{6}$$

where the operator $\| * \|$ denotes the absolute value of the differences between current officer strengths and the officer strength goals. This formulation minimizes officer strength deviations from strength goals for each grade; henceforth referred to as over and understaffing. Using an exact solution method to minimize deviations, then the optimal sequence of decisions π^* is the one that minimizes (6) for a fixed initial state as denoted by:

$$M_{\pi^*} = \min_{\pi \in \Pi} M_{\pi}. \tag{7}$$

A second objective function that minimizes officer strength costs associated with each officer management policy $\pi \in \Pi$ is given by:

$$N_{\pi} \Big[0, o_{ijk}(0) \Big] = \sum_{t=1}^{T} \sum_{i=1}^{I} \sum_{j=1}^{J} pos \left\{ b_{ijk}(t) \left[o_{ijk}(t) - \underline{o}_{ijk}(t) \right] \right\}.$$
 (8)

The notation pos $\{*\}$ denotes that only positive differences from (6) are used to compute (8) reflecting overstaffing costs only. The cost factors $b_{ijk}(t)$ represent average annual pay and allowance costs per officer by grade and year (see Appendix D), less bonus and specialty pay. In this case, the problem is to determine the officer management policy and corresponding officer strengths for each year that minimize (8) as denoted by

$$N_{\pi^*} = \min_{\pi \in \Pi} N_{\pi}. \tag{9}$$

OFFICER FORECASTING PROGRAM

The steps for forecasting Navy officer inventory are outlined below. In matrix notation, officer inventory $\mathbf{o}_{ijk}(t)$ represents the number of officers on active duty at the end of the fiscal year by year group and grade.

STEP 1. For officer community k, grade i, and year group j, compute transition officer inventory (TI) matrices:

$$\mathbf{TI}_{ijk}^{P1}(t+1) = \mathbf{o}_{ijk}(t) \mathbf{p}_{ijk}(t+1)$$

$$\mathbf{TI}_{ijk}^{Q1}(t+1) = \mathbf{o}_{ijk}(t) \mathbf{q}_{ijk}(t+1),$$

where $\mathbf{q}_{ijk}(t) = \mathbf{1} - \mathbf{p}_{ijk}(t)$. $\mathbf{TI}_{ijk}^{P1}(t+1)$ is a matrix of officers selected for promotion plus officers previously promoted as denoted by the superscript P1. The second officer transition inventory matrix $\mathbf{TI}_{ijk}^{Q1}(t+1)$ consists of all officers considered but not selected for promotion as denoted by the superscript Q1.

STEP 2. For officer community k, grade i, and year group j, compute a second pair of transition officer inventory (TI) matrices:

$$\mathbf{TI}_{ijk}^{P2}(t+1) = \mathbf{TI}_{ijk}^{P1}(t+1) \mathbf{C}_{ijk}^{P}(t+1),$$

$$\mathbf{TI}_{ijk}^{Q2}(t+1) \; = \; \mathbf{TI}_{ijk}^{Q1}(t+1) \; \mathbf{C}_{ijk}^{Q}(t+1) \; .$$

 $\mathbf{C}_{ijk}^{P}(t+1)$ and $\mathbf{C}_{ijk}^{Q}(t+1)$ are matrices of rates at which promoted officers and officers not selected for promotion are expected to continue to serve, respectively.

STEP 3. Compute officer inventory for year t+1 by adding the two transition inventory matrices from STEP 2. In mathematical terms this is given by

$$\mathbf{o}_{ijk}(t+1) = \mathbf{TI}_{ijk}^{P2}(t+1) + \mathbf{TI}_{ijk}^{Q2}(t+1).$$

DECISION PROCESSES FOR POLICY IMPROVEMENT

Using the model formulated above, and an initial state specifying accession, promotion, and retention policies, we forecast current Navy officer inventory by grade and year group (YG) over a ten-year planning horizon. The forecasted officer inventory is then compared with future requirements for Navy officers by grade i and fiscal year t.

The officer force structure requirements used here, referred to as officer programmed authorizations, were obtained from the Department of the Navy's Officer Military

Personnel Navy (MPN) Programmed Authorizations for Fiscal Year 1995-2000. For this study, officer programmed authorizations for fiscal year 2000 were also used for fiscal years 2001 through 2005. This reflects a steady state assumption for Navy force structure during these years. An officer strength shortfall occurs when the programmed authorization in any grade and year of the planning horizon exceeds forecasted officer inventory. Feasible officer professional development policies are obtained by iteratively revising the current officer management policies until the officer shortfall is corrected.

Discussions with Navy personnel managers and experts from the Navy personnel community revealed that they generally rely on heuristic methods, rules, and personnel experience and judgment for generating and evaluating "good" officer management polices. In many cases, the procedures used evolved over previous years when officer strength goals were relatively stable and there were few changes to Navy force structure. Unfortunately, severe shortcomings exist with these methods. Revising management policies for accessions, promotions, and separations is essentially done by trial-and-error. Furthermore, it is possible to generate different officer management policies for the same initial state and officer programmed authorizations. Third, no systematic methods exist for making comparative analyses to appraise the quality of competing feasible officer management policies. Finally, the interdependence of the problem's decision variables (e.g., officer inputs, promotions, and separations) causes decisions made for the current period to impact future decision epochs. This complicates the policy decision process

and makes generating year-by-year officer management policies a tedious, timeconsuming task.

The limited time available (approximately three months) for completing the advanced research project was not sufficient to include the development of an improved officer management policy decision process. Therefore, the procedures used in the decision support system presented in Chapter 4 for iteratively improving a Navy officer management policy over the planning horizon are similar to the methods currently used in practice. It is suggested that future work focus on the development and implementation of an automated exact method or a precise heuristic procedure for generating Navy officer management policies (see Chapter 6).

CHAPTER 4

DECISION SUPPORT SYSTEM DEVELOPMENT

The complexities of the Navy's officer management system create numerous practical decision problems for personnel managers. For reasons discussed in Chapter 3, good solutions to officer management problems may not be obvious to decision makers. This is due, in large part, to competing, real-world objectives that simultaneously attempt to reduce force structure and defense spending, and maximize military readiness. The need to evaluate the long term impact of officer management decisions within the context of officer management constraints imposed by law and policy complicates analysis of these issues. A prototype decision support system (DSS) has been developed in an effort to help Navy personnel managers make better officer management and policy decisions. The system automates the steps to forecast Navy officer inventory over a ten-year planning horizon. It also partially automates heuristic methods similar to those currently used in practice by Navy personnel managers for generating and revising officer management polices (see Chapter 3).

4.1 POTENTIAL USES FOR THE DECISION SUPPORT SYSTEM

Navy force planners are responsible for properly manning the force. This involves comparing forecasted officer strength with programmed authorizations derived from officer requirements based on future Navy force structure. The determination of officer

programmed authorizations generates annual accession targets for ensigns that, in turn, drive future promotion, retention, and separation policies for officers of all grades.

Recent events such as force structure downsizing, realignment and closure of military bases, and defense spending cuts have complicated the force planning and officer management processes. The prototype decision support system makes it possible for branch heads to analyze the impact of these events on their area of interest. It also permits them to perform "what if" analysis in terms of identifying "good" officer management policies for meeting future requirements for Navy officers. For example, demand for Navy officers is determined by programmed authorizations that represent force structure personnel requirements. The prototype decision support system forecasts officer strength based on officer accessions and other officer management policies. These are model parameters and easily changed by the system user.

Navy personnel managers acquire and distribute Navy officers by grade and community (specialty) to meet the force structure requirements of the Navy. The decision support system can help personnel managers predict officer shortfalls by grade and warfighting community. Annual cost estimates are also computed for officer pay and allowances that may be useful for justifying budget estimates to Department of the Navy. Finally, the system can support studies and planning for special contingencies such as mobilization and force structure downsizing via redistribution of officers, accessions, reductions in force (RIF), and selective early retirement (SER).

4.2 DECISION SUPPORT SYSTEM ARCHITECTURE

Development of the decision support system was accomplished through three sequential, overlapping tasks.

- 1. Functional description of the system.
- 2. Preliminary design of system architecture and system modules.
- 3. Development of a system prototype.

Task 1 identified the primary functions of the decision support system. In Task 2, the system architecture was represented graphically through a set of interconnected modules. Figure 1 illustrates the DSS architecture and system modules.

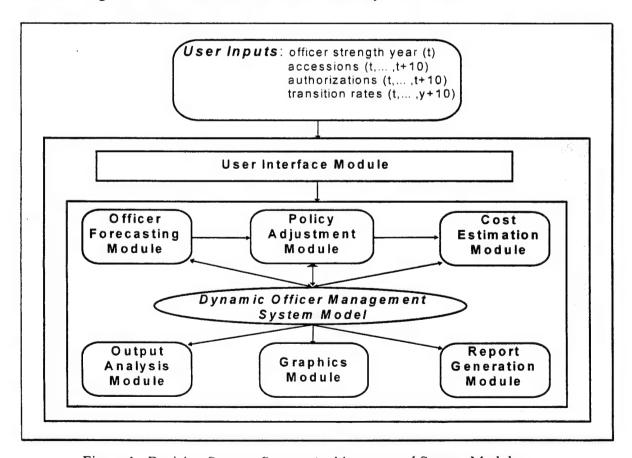


Figure 1. Decision Support System Architecture and System Modules

The directed arrows depict the flow of data and the dynamic links between the system modules. The modules embody the functional requirements of the officer management system identified in Task 1. System design primarily addressed four major issues.

- 1. System and module functionality.
- 2. System and module data exchange requirements.
- 3. Module procedures, logic, and rules for performing scheduling operations.
- 4. Data generation, storage, and retrieval requirements.

In Task 3, the system modules were implemented in *LOTUS 1-2-3 for Windows*. The spreadsheet environment is ideal for accomplishing the thousands of repetitive calculations required to forecast officer strength. Spreadsheet macro programs perform the forecasting routines, procedures, and rules for controlling the flow of data between modules. The spreadsheet also features built-in tools for statistical analysis of forecasting output.

Once the system modules were performing as expected, linkages were established between them providing dynamic data exchange between the modules. Figure 2 shows the layout of the spreadsheet model (see below) and gives cell references that locate the modules within the spreadsheet. The left most column shows the locations for the user interface menu; the user input matrices for accessions, officer authorizations, and cost factors; spreadsheet macros; a range table of all named cells within the spreadsheet; and system documentation.

The alternating groups of shaded and clear cells associate the matrices for aging officer end strength from one year to the next. The process generally works from left to

right, and then down, following the forecasting programming steps outlined at the end of 3.2 and according to the state transition equation (4). First, officer end strength for year t (Inv t) is multiplied by promotion rates (P-rates) to generate a transition inventory (TI). The transition inventory is, in turn, multiplied by continuation rates (C-rates) to yield officer end strength for year t+1 (Inv t+1) (not accounting for direct losses). Next, reduction in force (RIF) and selective early retirement (SER) losses are made through the Adjust matrix that produces the adjusted officer end strength for fiscal year t+1 (Adj Inv t+1).

module	cell	matrix	cell	matrix	cell	matrix	cell	matrix	cell
user menu	A1	Inv 0	R1	P-rates 1	AB1	TI 1	AK1	C-rates 1	AU1
		Inv 1	R38	Adjust 1	AB38				
accessions	A27	Adj Inv 1	R74	P-rates 2	AB74	TI 2	AK74	C-rates 2	AU74
		Inv 2	R111	Adjust 2	AB111	:			
officer authorization	A46	Adj Inv 2	R147	P-rates 3	AB147	TI3	AK147	C-rates 3	AU147
		Inv 3	R184	Adjust 3	AB184				
cost factors.	A62	Adj Inv 3	R220	P-rates 4	AB220	TI4	AK220	C-rates 4	AU220
		Inv 4	R257	Adjust 4	AB257				
macros	A105	Adj Inv 4	R293	P-rates 5	AB293	TI 5	AK293	C-rates 5	AU293
		Inv 5	R330	Adjust 5	AB330				
range table	A247	Adj Inv 5	R366	P-rates 6	AB366	TI 6	AK366	C-rates 6	AU366
		Inv 6	R403	Adjust 6	AB403				
system document	A357	Adj Inv 6	R439	P-rates 7	AB439	TI7	AK439	C-rates 7	AU439
		Inv 7	R476	Adjust 7	AB476				
		Adj Inv 7	R512	P-rates 8	AB512	TI 8	AK512	C-rates 8	AU512
		Inv 8	R549	Adjust 8	AB549				
		Adj Inv 8	R585	P-rates 9	AB585	TI 9	AK585	C-rates 9	AU585
		Inv 9	R622	Adjust 9	AB622				
		Adj Inv 9	R658	P-rates 10	AB658	Ti 10	AK658	C-rates 10	AU658
		Inv 10	R695	Adjust 10	AB695				
		Adj Inv 10	R731						

Figure 2. Layout of the Navy Officer Forecasting Model

4.3 DESCRIPTION OF THE DECISION SUPPORT SYSTEM MODULES

As shown in Figure 1, the mathematical model of the officer management system presented in Chapter 3 serves as the centerpiece of the prototype DSS. The descriptive module names indicate the primary functionality of each module. A brief description of each follows below.

The Officer Forecasting Module projects current officer inventory one year at a time for ten years. The module uses officer management rules, constraints, and user-inputs describing the initial state of the officer management system to forecast officer strength.

The *Policy Adjustment Module* allows the system user to make adjustments to officer management policies in each year of the planning horizon. These include the redistribution of officers between communities, and losses due to officer separation actions. The user interacts with the computer spreadsheet model to generate good officer management policies given the initial state of the system.

The Numerical Analysis Module analyzes forecasting data, computes objective function values and related statistics, and summarizes forecasting information. The Graphical Analysis Module graphs forecasting information and statistics. The Report Generation Module produces numerical and graphical scheduling output tailored to the decision making needs of Navy personnel managers. Chapter 5 gives examples of numerical and graphical output. See Appendix F for output from an illustrative scheduling session with the decision support system.

The Cost Estimation Module estimates the total cost for an officer management policy using cost factors for pay and allowances and forecasted officer strength. Cost factors are given in Appendix D. Cost measures currently computed by the system include the following

- Total (ten year) and annual costs for an officer management policy. Total program costs are estimated for the ten-year planning horizon and for each forecasting year as well.
- Total and annual officer management program cost variance. The cost variance for the officer management program represents cost differences between officer management policies from any two consecutive years of the planning horizon. The decision support system expresses cost variances in constant dollars and also as percentage differences in personnel costs from year-to-year. These differences reflect changes to officer end strength resulting from force structure changes or officer management policy changes as explained above. Comparisons of annual cost variances are made by total program cost and annual costs.

Cost factors for this study were provided by the Office of the Director of Military Personnel Management. Headquarters. Department of the Army, Washington, DC. All other modeling data were provided by the Bureau of Naval Personnel, Washington, DC. These included Navy promotion rates, continuation rates, accessions, officer inventory, and officer programmed authorizations. Transition rates used for forecasting officer

strength were either computed from the data provided in the Appendices, or were elicited from consultation with subject matter experts from the Analysis, Research, and Development Branch, PERS 222F1, and the Officer Promotions Branch, PERS 212F.

CHAPTER 5

RESULTS

This chapter compares forecasted officer strength of the unrestricted line (URL) community using two officer management policies for a single officer programmed authorization scenario. The results illustrate the applicability of the *Navy Officer Decision Support System* developed here for generating and improving Navy officer management policies.

5.1 INITIAL CONDITIONS AND PERFORMANCE MEASURES

The officer programmed authorization scenario represents real-world force structure requirements for URL Navy officers obtained from the Navy's Officer Programmed Authorizations, Military Personnel Navy, Fiscal Years 1995-2000. Table 4 lists officer programmed authorizations for this study. The programmed authorizations for the out years, fiscal years 2001 through 2005, assume a steady state condition for the Navy's force structure based on officer requirements for staffing FY2000 force structure.

Officer management policy consists of the sequence of officer management decisions defined by (5) for $\pi \subset \Pi$ (see Chapter 3). Two policies, π^0 and π^1 , are developed here for meeting the officer strength goals of Table 4. Admittedly, these two officer management policies only represent the author's "best guess" at the officer management policies that the Navy might be expected to follow for the next decade.

Table 4.

Unrestricted Line (URL) Officer Programmed Authorizations for FY1995-2005

Year	ENSIGN	LTJG	LT	LCDR	CDR	CAPT	TOTAL
1995	5075	4379	9857	5256	3591	1631	29789
1996	5007	4215	9577	5165	3502	1586	29052
1997	4730	4032	9030	4967	3387	1560	27706
1998	4481	3943	8870	4868	3320	1549	27031
1999	4409	3989	8957	4897	3322	1541	27115
2000	4341	3992	9001	4901	3318	1541	27094
2001	4341	3992	9001	4901	3318	1541	27094
2002	4341	3992	9001	4901	3318	1541	27094
2003	4341	3992	9001	4901	3318	1541	27094
2004	4341	3992	9001	4901	. 3318	1541	27094
2005	4341	3992	9001	4901	3318	1541	27094

However, many policy elements for both π^0 and π^1 were derived directly from either Congressionally mandated law or Navy personnel policies currently followed for governing officer management. Officer management policies used in the model not covered by law or policy were elicited during consultation with Navy military personnel managers and subject matter experts at BUPERS. For example, officer accessions for each of the forecasting years were provided by the Officer Planning Branch, PERS 212, and URL officer end strength for fiscal year 1995 was obtained from the Analysis, Research, and Development Branch, PERS 222F1 (see Appendix F for accessions and FY95 end strength). Promotion rates used in the model for π^0 are representative of recent promotion rate-policies from officer promotion boards, or are rates projected by the Officer Promotions Branch, PERS 212F, for future years. Two sets of officer continuation rates are used in forecasting. One set of rates apply to "successful" officers (who continue to be) selected for promotion. The second set of rates reflect the continuation of "unsuccessful" officers who, at some grade, are considered but not

selected for promotion to the next grade. The same continuation rates were used in the forecasting procedure for generating officer management policies π^0 and π^1 . This approach established π^0 as a baseline policy derived from realistic officer management policies. Attempts to improve π^0 led to the alternative officer management policy, π^1 , that was then compared with π^0 using the two performance measures of Chapter 3.

In most instances, the officer continuation rates used in generating both policies for the programmed authorization scenario were computed from historical data provided by the Bureau of Naval Personnel (see Appendixes A and C). However, in some cases, historical data was not available for computing continuation rates for officers who failed to select for promotion. These continuation rates were elicited from personnel management experts at BUPERS based on their subjective (expert) judgment.

The second officer management policy π^1 was obtained by the author using a trial and error method within the prototype decision support system. The objective was to iteratively revise officer management policy π^0 to improve the objective function value obtained for π^0 . Results from π^0 and π^1 are compared using the two performance measures presented in Chapter 3. Namely, a measure of officer management system efficiency based on minimization of over and understaffing with respect to the officer programmed authorization goals, and a cost measure estimating the pay and allowance costs computed for an officer management policy. Cost factors for pay and allowances are given in Appendix D.

As discussed in Chapter 3, the size of the officer management problem and the interdependence of decision variables complicate the task of generating good policy solutions to the problem. This is especially true when attempting to use the somewhat tedious and time consuming trial and error procedure. Nevertheless, these results serve as a yardstick for measuring the potential quality of feasible schedules obtained using a good heuristic or an exact procedure.

5.2 FORECASTING RESULTS FOR POLICY π^0

Figure 3 shows officer inventory forecasted over the ten-year planning horizon. These results were obtained using the initial conditions and baseline officer management policy π^0 described above.

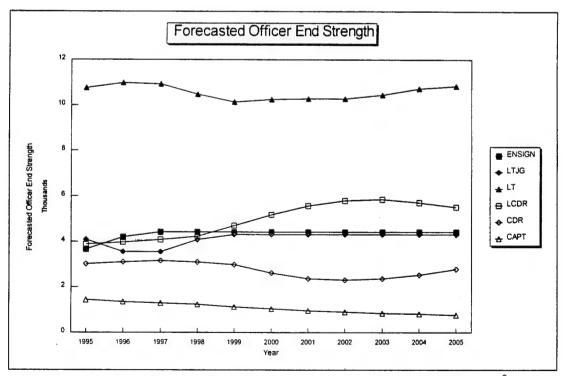


Figure 3. Forecasted Officer End Strength for the Base Case Policy π^0

Figure 3 also illustrates the impact of the baseline policy π^0 on officer end strength by grade. For example, π^0 results in a downward trend of end strengths for lieutenant commanders, commanders, and captains. The accession and promotion policies for ensigns and lieutenants (JG), on the other hand, cause these end strengths to reach steady state after just a few years, as expected.

As discussed previously, the difference between forecasted officer strength and officer programmed authorizations, by grade, for each year of the planning horizon serves as the performance measure of system efficiency (see Chapter 3). Figure 4 compares forecasted inventory and authorizations for policy π^0 .

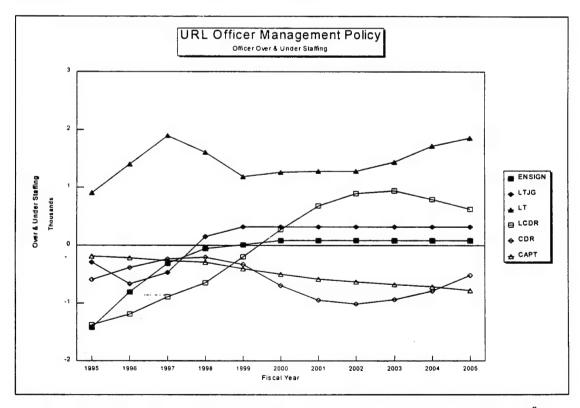


Figure 4. Comparison of URL End Strength and Authorizations for Policy π^0

The policy formulation problem is suboptimized by making these differences as small as possible. The *utopian* value of the performance measure is zero for each grade and at each stage of the problem.

Numerical results computed for the differences between forecasted URL officer strength and officer programmed authorizations are provided below in Table 5. Negative values in a cell indicate an *officer strength shortfall*, where the total number of officers forecasted for a fiscal year, and summed across all year groups for that grade, is less than the programmed authorization.

Table 5. Numerical Results Comparing URL End Strength and Authorizations for Policy π^0

<u>Year</u>	<u>ENSIGN</u>	<u>LTJG</u>	<u>LT</u>	<u>LCDR</u>	CDR	CAPT
1995	-1425	-292	902	-1381	-588	-186
1996	-807	-664	1399	-1192	-390	-218
1997	-311	-475	1898	-894	-233	-261
1998	-61	148	1601	-644	-212	-294
1999	11	318	1186	-202	-330	-406
2000	79	318	1256	269	-692	-494
2001	79	318	1274	679	-952	-578
2002	79	318	1280	895	-1013	-632
2003	79	318	1436	942	-939	-678
2004	79	318	1717	792	-793	-719
2005	79	318	1853	622	-515	-775

The comparison of differences in Figure 4 reveals that lieutenants are significantly overstrength throughout the planning horizon. The overstaffing ranges between approximately 900 and 1900 officers. Commanders and captains are understrength relative to authorizations throughout the ten year period. Initially, lieutenant commanders are significantly understrength in FY95, but by FY 2000 the officer management policies increased LCDR end strength to the authorized levels. In the years beyond FY2000, the

results indicate that policies may cause LCDR end strength to exceed authorizations by as many as 900 officers. Figure 4 also shows that the officer management policies for ensigns and lieutenants (JG) are both consistent and highly efficient. Tables 6 and 7 give numerical results for the forecasted URL officer end strength, and the cost performance measure, respectively.

Table 6. Numerical Results of URL Officer Forecasted End Strength for Policy π^0

Year	ENSIGN	LTJG	LT	LCDR	CDR	CAPT	TOTAL
1995	3650	4087	10759	3875	3003	1445	26819
1996	4200	3551	10976	3973	3112	1368	27181
1997	4419	3557	10928	4073	3154	1299	27430
1998	4420	4091	10471	4224	3108	1255	27570
1999	4420	4307	10143	4695	2992	1135	27692
2000	4420	4310	10257	5170	2626	1047	27829
2001	4420	4310	10275	5580	2366	963	27914
2002	4420	4310	10281	5796	2305	909	28021
2003	4420	4310	10437	5843	2379	863	28252
2004	4420	4310	10718	5693	2525	822	28489
2005	4420	4310	10854	5523	2803	766	28676

Table 7. Pay and Allowance Costs for URL Forecasted End Strength for Policy π^0 (\$millions)

Year	ENSIGN	LTJG	LT	LCDR	CDR	CAPT	TOTAL
1995	\$132.88	\$197.42	\$655.78	\$287.02	\$269.19	\$156.40	\$1.698.69
1996	\$155.08	\$173.38	\$676.57	\$297.19	\$281.83	\$149.83	\$1,733.88
1997	\$167.69	\$178.25	\$690.97	\$312.87	\$293.32	\$142.20	\$1,785.30
1998	\$173.27	\$209.65	\$678.87	\$332.56	\$296.38	\$137.46	\$1,828.20
1999	\$177.92	\$226.08	\$672.63	\$377.93	\$291.89	\$134.82	\$1,881.26
2000	\$182.63	\$231.41	\$695.85	\$425.40	\$262.03	\$124.33	\$1,921.65
2001	\$188.78	\$238.17	\$717.66	\$472.47	\$243.21	\$121.12	\$1,981.41
2002	\$188.78	\$238.17	\$718.11	\$490.74	\$236.91	\$114.34	\$1,987.05
2003	\$188.78	\$238.17	\$729.00	\$494.72	\$244.47	\$108.58	\$2,003.72
2004	\$188.78	\$238.17	\$748.58	\$482.05	\$259.53	\$103.47	\$2,020.59
2005	\$188.78	\$238.17	\$758.10	\$467.60	\$288.11	\$96.41	\$2,037.18
1999 2000 2001 2002 2003 2004	\$177.92 \$182.63 \$188.78 \$188.78 \$188.78 \$188.78	\$226.08 \$231.41 \$238.17 \$238.17 \$238.17 \$238.17	\$672.63 \$695.85 \$717.66 \$718.11 \$729.00 \$748.58	\$377.93 \$425.40 \$472.47 \$490.74 \$494.72 \$482.05	\$291.89 \$262.03 \$243.21 \$236.91 \$244.47 \$259.53	\$134.82 \$124.33 \$121.12 \$114.34 \$108.58 \$103.47	\$1,881.26 \$1,921.65 \$1,981.4 \$1,987.05 \$2,003.72 \$2,020.59

The values obtained for system efficiency and cost for π^0 were $M_{\pi^0}=43,\!106$ officer years of over and understaffing, and $N_{\pi^0}=\$1.562$ M. Note that N_{π^0} , summed over T, only reflects costs associated with overstaffing and does not account for negative pay and allowance costs due to understaffing (see Chapter 3. (8) for further details).

5.3 FORECASTING RESULTS FOR POLICY π^1

Next, the URL officer strengths for policy π^1 were obtained by revising the initial, base case policies of π^0 . The revised forecasted officer strengths for π^1 are shown below in Figure 5.

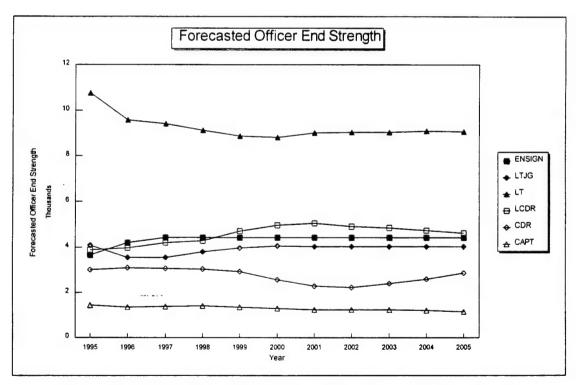


Figure 5. Forecasted Officer End Strength for the Base Case Policy π^1

The officer strengths of Figure 5 illustrate that revising π^0 somewhat mitigated the oscillating effects of policy π^0 on officer end strength. This is especially true for lieutenant commanders, commanders, and captains. The ensign and lieutenant (JG) end strengths did not require policy adjustments.

Figure 6 illustrates π^1 results obtained by the author to improve policy π^0 . The author iteratively revised policies at each stage to make the differences between forecasted officer end strength and officer programmed authorizations as small as possible.

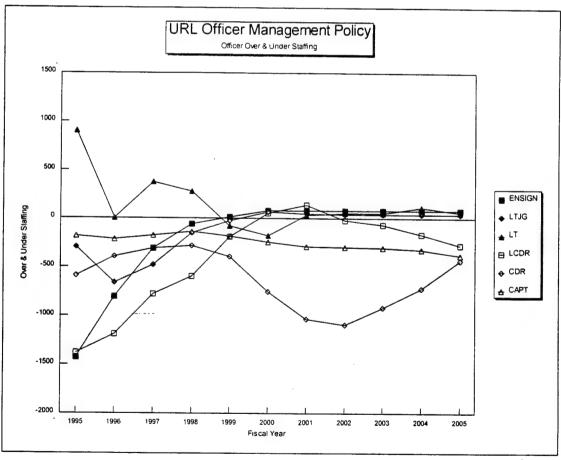


Figure 6. Comparison of URL End Strength and Authorizations for Policy π^1

This improved the system efficiency performance measure by making the differences as close to the *utopian* value of zero as possible, at each stage and grade of the problem.

A comparison of Figures 4 and 6 reveals that policy π^1 substantially improved the overall consistency and efficiency of URL officer end strength management. This is especially true regarding lieutenants, commanders, and to a lesser extent, captains. The policy adjustments made early in the planning horizon tightened control of officer end strength in these grades during fiscal years 1999 and 2000. Efforts to revise officer management policy to correct the understaffing problem for commanders were mostly unsuccessful. For policy π^1 , commanders and captains remain understrength throughout the ten year period.

Numerical results computed for policy π^1 are provided below in Tables 8, 9, and 10. Table 8 compares forecasted URL end strength with officer programmed authorizations.

Table 8. Numerical Results Comparing URL End Strength and Authorizations for Policy π^1

Year	ENSIGN	LTJG	LT	LCDR	CDR	CAPT
1995	-1425	-292	902	-1381	-588	-186
1996	-807	-664	-1	-1192	-390	-218
1997	-311	-475	371	-778	-308	-179
1998	-61	-152	273	-593	-281	-136
1999	11	-29	-76	-191	-393	-185
2000	79	64	-174	50	-756	-243
2001	79	44	29	136	-1037	-285
2002	79	41	53	-22	-1093	-295
2003	79	41	49	-68	-917	-299
2004	79	41	111	-162	-721	-320
2005	79	41	62	-275	-432	-377

As noted previously, negative values indicate an officer end strength shortfall where the number of officers forecasted for that grade and fiscal year is less than the officer programmed authorization.

Table 9 contains the forecasted URL officer end strength under the officer management policy of π^1 .

Table 9. Numerical Results of URL Officer Forecasted End Strength for Policy π^1

Year	ENSIGN	LTJG	LT	LCDR	CDR	CAPT	TOTAL
1995	3650 ,	4087	10759	3875	3003	1445	26819
1996	4200	3551	9576	3973	3112	1368	25781
1997	4419	3557	9401	4189	3079	1381	26026
1998	4420	3791	9143	4275	3039	1413	26080
1999	4420	3960	8881	4706	2929	1356	26251
2000	4420	4056	8827	4951	2562	1298	26115
2001	4420	4036	9030	5037	2281	1256	26061
2002	4420	4033	9054	4879	2225	1246	25857
2003	4420	4033	9050	4833	2401	1242	25980
2004	4420	4033	9112	4739	2597	1221	26123
2005	4420	4033	9063	4626	2886	1164	26192

Table 10 summarizes the average pay and allowance costs for the forecasted URL officer end strength for each grade and fiscal year.

Table 10. Pay and Allowance Costs for URL Forecasted End Strength for Policy π^1 (\$millions)

_	<u>rear</u>	ENSIGN	LTJG	LT	LCDR	CDR	CAPT	TOTAL
1	1995	\$132.88	\$197.42	\$655.78	\$287.02	\$269.19	\$156.40	\$1,698.69
1	1996	\$155.08	\$173.38	\$590.28	\$297.19	\$281.83	\$149.83	\$1,647.58
1	1997	\$167.69	\$178.25	\$594.43	\$321.73	\$286.36	\$151.20	\$1,699.67
1	1998	\$173.27	\$194.28	\$592.74	\$336.55	\$289.80	\$154.68	\$1,741.32
1	1999	\$177.92	\$207.86	\$588.97	\$378.82	\$285.68	\$161.03	\$1,800.28
2	2000	\$182.63	\$217.78	\$598.83	\$407.45	\$255.71	\$154.22	\$1,816.62
2	2001	\$188.78	\$223.04	\$630.73	\$426.45	\$234.49	\$158.05	\$1,861.54
2	2002	\$188.78	\$222.85	\$632.40	\$413.09	\$228.67	\$156.75	\$1,842.55
2	2003	\$188.78	\$222.88	\$632.13	\$409.21	\$246.82	\$156.20	\$1,856.03
2	2004	\$188.78	\$222.88	\$636.41	\$401.27	\$266.91	\$153.65	\$1,869.91
2	2005	\$188.78	\$222.88	\$632.98	\$391.67	\$296.66	\$146.44	\$1,879.42

The values obtained for the system efficiency and cost performance criteria based on π^1 were $M_{\pi^1} = 21.563$ officer years of over and understaffing, and $N_{\pi^1} = 169 M.

Table 11 summarizes the results and the percent improvement for the two policies π^0 and π^1 .

Table 11. Performance Measure Values for Officer Management Policies π^0 and π^1

Performance Measure	π^0	π^1	% Difference
System Efficiency (M_{π})	43.106	21,563	50%
$\operatorname{Cost}(N_{\pi})$	\$1,562 M	\$169 M	89%

For the one officer programmed authorization scenario and the two officer management policies considered, the policy π^1 generated performance measure values that were approximately 50% and 89% better than the performance measures for policy π^0 . The 50% improvement in efficiency was mostly attributable to bringing the overstaffing of lieutenants more in line with authorizations. The main reason for the magnitude of improvement in the cost measure is due, in part, to the biased nature of the performance measure. The cost measure disregards the effects of understaffing; that is, they were zeroed out. Therefore, although policy π^1 substantially tightens the overstrength grades with respect to policy π^0 , it fails to significantly improve the understaffing problem.

This would otherwise offset the marked differences in the performance measure values for the two policies.

In summary, the value of the results presented here lies in demonstrating that there may be efficiencies gained from using the decision support system to identify and correct officer over and understaffing problems. The results illustrate how the decision support system can be used to methodically tighten officer strengths, by grade and year of the planning horizon, thereby improving the efficiency of the officer management system and reducing costs associated with overstaffing.

CHAPTER 6

CONCLUSIONS

This paper mathematically models and solves a complex personnel forecasting problem of practical interest to the United States Navy. Specifically, the problem is one of forecasting Navy officer strength by grade and year group over a ten-year planning horizon. Notable features of officer management that complicate the Navy's officer forecasting problem include the following:

- The interdependence of officer management policy decisions such as officer accessions, promotions, and separations.
- 2. Varying demand over time for Navy officers, by grade, as measured by officer programmed authorizations reflecting force structure requirements.
- 3. Varying decision values for officer accessions, promotion rates, and officer separations and the uncertainty of the impact of policy decisions on officer strength until years after the policy decisions are implemented.
- 4. The size of the officer management problem (see 3.1).

6.1 BENEFITS OF THE DECISION SUPPORT SYSTEM

The decision support system permits Navy personnel managers to study a broad range of practical problems. For example, at Department of the Navy, the system can be used to examine the impact of various force planning factors on officer strength planning over

planning horizons of varying lengths. These include force structure changes, changes to laws and policies governing officer management, and special situations such as mobilization for war. Other benefits are summarized below.

IMPOVED OFFICER STRENGTH FORECASTING ESTIMATES

Currently, methods for forecasting officer strength from year to year use one set of continuation rates. These reflect the cumulative attriting effects of various personnel management policies as well as social and economic factors on an officer year group. This paper presents a forecasting model for projecting current officer inventory over a ten-year planning horizon using three sets of transition rates. These are promotion rates, continuation rates for promoted officers and officers selected for promotion, and continuation rates for officers considered but not selected for promotion. In addition, the model also explicitly accounts for direct gains and losses to officer strength by accessions, redistribution of officers, and officer separations from reductions in force (RIF) and selective early retirements (SER). This permits Navy personnel managers to isolate and explicitly model the effects of specific policies on future officer strength. If adopted, it is expected that this approach will improve the accuracy of personnel forecasting methods used by Navy personnel managers. Furthermore, it is hoped that these methods will help personnel managers better understand the impact of policy changes on future officer end strength.

AUTOMATED OFFICER STRENGTH FORECASTING METHOD

The decision support system fully automates the procedures for forecasting Navy officer inventory over a ten-year planning horizon. Officer management policies are revised manually using a trial and error method. At present, the system user must edit system model parameters such as accessions, promotion rates and promotion timing (i.e., flow points), and separation decision variables in an attempt to improve the current policy. Despite this major shortcoming of the current system, it provides officer program managers with a fully automated, computer-based procedure for quickly forecasting officer strength over a ten-year planning horizon. These results have high practical value as a preliminary step to developing more precise officer management policies.

USEFUL SYSTEM OUTPUT BASED ON PRACTICAL PERFORMANCE MEASURES

The system generates potentially useful output such as the estimates of over and understaffing, by grade, relative to programmed authorizations for each year of the planning horizon. The model output reflects officer management system throughput over time for meeting future Navy force structure requirements by grade and community. The system can be easily modified to estimate the number of officers available (eligible) by grade for meeting joint duty assignment requirements based on officer professional military education throughput. It can also evaluate the feasibility of officer management policies for rapidly expanding the officer corps in response to mobilizing large numbers of military personnel. Finally, the system can help Navy personnel managers evaluate the economic impact of different officer management policies as measured by pay and

allowance costs for officers (by grade) for officer strength throughput determined from an officer management policy.

The DSS employs two practical officer management performance measures to provide decision makers with a rational basis for selecting the "best" policy from competing, feasible ones. The performance criteria are a measure of officer management efficiency that minimizes over and understaffing and a measure of overstaffing costs based on pay and allowances for the forecasted officer strength.

APPLICATIONS TO OTHER SERVICES

Despite the current Navy officer orientation of the prototype decision support system, it can be adapted to other Navy military personnel programs. The system can also be used to forecast personnel end strength from other military services as well.

6.2 FUTURE WORK

The main objectives of this work focused on the formulation of a forecasting model for the Navy's officer management program, and implementation of the forecasting model in a decision support system where a trial-and-error decision process is currently used to improve officer management policies. Two performance measures have been incorporated into the model for evaluating the quality of competing policies. We conclude by suggesting potential research areas to be studied in the future:

- The model assumes officers are selected for promotion and promoted in the same
 fiscal year. Extend the model to capture the effects of backlogging officer promotions
 on officer end strength, and on officer pay and allowance costs;
- Incorporate other direct and indirect personnel costs, including training costs (as appropriate), into the cost estimation module.
- Investigate the possibility of incorporating stochastic aspects of officer management, such as, officer continuation (attrition), promotions, and the timing of promotions;
- Explore the possibility of extending the forecasting model and the decision support
 system to other Navy personnel programs (e.g., other officer communities and
 enlisted personnel), and the personnel programs of other branches of military service
 as well (i.e., Army, Air Force, and Marines);
- If the size of the real-world permits, implement an exact decision process for generating optimal officer management policies. Otherwise, implement an efficient heuristic decision process for obtaining precise policies;
- Conduct additional statistical analysis of the continuation rates for aging officer cohorts. Develop good rates for different forecasting scenarios that reflect the behavior of "successful" and "unsuccessful" officers.

In conclusion, the extension presented here for forecasting Navy officer end strength will hopefully motivate further research efforts in this important area of military force planning and military operations research.

APPENDIX A. HISTORICAL NAVY OFFICER END STRENGTH BY GRADE⁴

Table 12. Historical Officer Strength for Ensign (O-1)

OPIS ALNAV less Warrants & TARS Inventory: Inventory Values for Designator≖Total Navy+Unk Grade=O-1 by YCS SOURCE: FAIMO-NPRDC

1995																															
1994																															
1993																															
1992	4546	82	26	80	4	-	7	-	-	-	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0 0	<u> </u>
1991	4696	77	46	12	က	-	-	0	0	-	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0 0	2
1990	4768	117	53	12	7	0	0	-	-	0	0	0	0	0	0	0	-	0	0	0	0	0	0	0	0	0	0	0	0	0 1	-
1989	5036	157	43	9	7	0	0	-	က	က	-	0	0	0	0	-	0	0	0	0	0	0	0	0	0	0	0	0	0 (0 "	>
1988	5620	61	44	80	7	-	0	4	က	-	0	0	0	0	-	0	0	0	0	0	0	0	0	0	0	0	0	0	0	o +	-
1987	5807	52	25	9	က	0	က	က	7	0	0	-	-	-	-	0	0	0	0	0	0	0	0	0	0	0	0	0	0 ,	- c	>
1986	4220	61	48	သ	-	7	က	2	0	0	0		0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	-	•
1985	5297	74	47	6	7	7	က	-	0	0	-	0	0	0	0	0	-	0	0	0	0	0	0	0	0	0	0	0	0 0	>	•
1984																															
1983	5187	48	48	13	0	-	0	0	-	0	0	0	0	0	-	0	0	0	0	0	0	0	0	0	0	0	0	0	0	> c	•
1982																															
1981	4689	40	33	က	4	-	-	0	0	0	-	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0 0	-	•
1980	4314	37	7	7	-	0	0	0	0	-	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	-	•
1979	4526	7	က	-	-	0	0	0	-	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0 0	o c	•
1978	3560	20	4	0	0	0	0	7	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	-	•
1977	3731	51	0	-	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	> C	•
1976	4138	9	_	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0 (o c	•
1975	4933	12	-	0	-	0	-	0	0	0	0	0	0	0	0	0	0	0	0	0	C	co	0	0	0	0	0	0	0 0	o c	•
YCS/FY	· –	7	ო	4	S.	9	7	œ	6	9	7	12	13	14	15	16	17	18	19	20	21	22	23	24	25	26	27	28	8 8	S 5	5

Table 13. Historical Officer Strength for Lieutenant JG (0-2)

OPIS ALNAV less Warrants & TARS Inventory: Inventory Values for Designator=Total Navy+Unk Grade=0-2 by YCS SOURCE: FAIMO-NPRDC

																															3,0	
																															ۍ د	
1993	-	9	4413	4448	149	Ξ	œ	7	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	۰ ،	- c	>
1992	-	19	4593	4539	142	6	2	-	-	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	۰ د	1
1991	-	13	4734	4942	250	30	က	2	0	0	0	0	0	0	0	0	0	0	_	0	0	-	0	0	0	0	0	0	0	0 (00	>
1990	7	20	4977	5417	225	18	7	-	_	0	-	0	0	-	0	0	0	0	0	0	-	0	0	0	0	0	0	0	0	0 0	0 0	>
1989	0	9	5467	5440	156	6	7	-	0	-	0	-	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0 (N C	>
1988	-	თ	2668	4133	244	2	4	0	0	7	-	0	0	-	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0 0	>
																															0 0	
																															0 0	
				-																											0 0	
																															00	
																															۰ د	
																															0 0	
			-	-																											0 +	
•			•	•																											۳ ٥	
-																															O 4	
																															00	
•			•	• •																											0 0	
			-	-																											00	
																															00	
_																																
YCS/F	0	-	7	က	4	3	9	7	ω	ത	5	=	12	13	4	15	16	17	18	19	20	21	22	23	24	25	56	27	28	29	8 5	ว

Table 14. Historical Officer Strength for Lieutenant (O-3)

OPIS ALNAV less Warrants & TARS Inventory: Inventory Values for Designator=Total Navy+Unk Grade=0-3 by YCS SOURCE: FAIMO-NPRDC

1995 80 213 213 3798 3798 3798 3798 3798 3798 3798 303 303 28 28 28 28 28 28 303 28 28 303 303 28 28 303 303 303 303 303 303 303 30
1994 3 8 2 2 2 2 2 2 2 2 2 2 3 3 4 3 4 4 3 4 4 3 4 4 3 4 4 3 4 4 3 4 4 3 4
1993 4 4 8 8 4 4 4 4 4 4 4 4 4 4 4 4 4 4 4 4
1992 27 27 53 4673 4787 4787 4362 3083 3355 27 27 27 27 27 27 27 27 27 27 27 27 27
1991 62 620 7 4 4 2 2 4 4 8 8 8 8 8 8 8 8 8 8 8 8 8 8
1990 13 13 13 13 13 13 13 13 13 13 13 13 13
1989 488 488 488 481 1971 1971 1971 1971 1971 106 00 00 00 00 00 00 00 00 00
1988 111 127 127 127 127 127 1386 658 658 658 658 658 658 658 659 659 659 659 659 659 659 659 659 659
1987 77 77 79 74 74 74 74 74 74 74 74 74 74 74 74 74
1986 144 147 2 4776 4437 1022 1022 13380 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0
1985 3 3 3 4 4 4 4 4 4 4 4 3 4 2 2 4 3 4 3 4
1984 4951 1 1 2 2 2 4951 1 1 2 2 697 330 330 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0
1983 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0
1982 1 2 3 3 4 4 5 3 3 3 4 5 5 8 8 3 3 3 4 5 5 8 8 3 3 3 4 5 6 6 6 6 6 6 6 6 6 6 6 6 6 6 6 6 6 6
1981 174 177 177 1886 33732 3207 229 88 229 00 00 00 00 00 00 00 00 00 00 00 00 00
1980 4 4 4 285 100 100 100 100 100 100 100 10
1979 100 114 1432 2034 2034 1432 1432 1432 1430 14
1978 1567 1574 1372 1374 1374 1375 1374 1375 1376 1376 1376 1377 1376 1376 1376 1376
1977 4 4 4 4 4 4 4 4 4 4 4 4 4 4 4 4 4 4 4
1976 23 23 66 66 66 66 66 66 7372 126 10 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0
1975 8 4288 117 1286 2739 2739 1326 1326 00 00 00 00 00 00 00 00 00 0
YCS/FY 0 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1

Table 15.

Historical Officer Strength for Lieutenant (O-3) less O-3 who Fail Officer Select to O-4

OPIS ALNAV less Warrants & TARS Inventory: Inventory Values for Designator=Total Navy+Unk Grade=O-3 MINUS O-3 FOS by YCS SOURCE: FAIMO-NPRDC.

1995	0	79	7	213	4154	4037	3798	3585	3462	2782	906	33	7	-	0	7	0	-	0	0	-	0	0	0	0	0	0	0	0	0))	<u> </u>
1994		38	2	252	4347	4056	3982	3943	3226	2331	1194	19	9	2	2	က	7	0	2	_	0	0	0	0	_	0	0	0	0	0	- \$	\$
1993	4	34	20	48	4388	4333	4413	3823	2643	2804	761	33	က	4	2	က	-	2	_	0	0	0	0	7	0	0	0	0	0	0 (7 4	00
1992	2	27	7	53	4673	4787	4362	3083	3355	2559	765	30	5	9	2	-	က	2	-	0	0	0	-	-	0	0	0	0	0	0 (7 ¢	2
1991	0	61	2	44	5205	4805	3536	3825	3010	2831	809	39	19	9	က	က	7	0	0	0	0	0	-	0	0	0	0	0	0	0 (7 60	3
1990	S	13	7	4	5093	3792	4272	3492	3352	2668	555	31	7	2	7	က	-	0	-	0	2	-	0	0	0	0	0	0	0	0 (٠ <u>د</u>	2
1989	7	48	00	63	4008	4515	3988	3717	3241	1799	355	18	4	-	က	-	0	-	0	7	-	0	0	0	0	0	0	0	0	۰,	- c	>
1988	=	126	25	16	4650	4386	4227	3532	3215	1796	447	17	7	4	7	-	7	-	7	-	0	0	-	0	0	0	0	0	0	۰,	- c	>
1987	28	77	7	298	4648	4709	4033	3614	3025	1834	179	15	00	4	-	-	_	-	0	0	0	-	0	-	0	0	0	0	0	0 0	3, 0	õ
1986	19	14	6	7	4771	4433	4168	3380	3900	845	77	တ	\$	2	0	0	0	0	0	0	0	0	-	0	0	0	0	0	0	0 0	> 5	5
1985	ო	-	0	-	4338	4627	3944	4335	2792	847	7	4	က	-	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	00	2 5	3
1984	7	-	-	58	4944	4296	4895	3092	2685	203	27	თ	က	-	-	7	0	0	0	0	0	0	0	0	0	0	0	0	0	00) (>
1983	0	ဖ	0	28	4420	5222	3349	2984	2214	66	43	20	6	4	7	0	0	0	-	-	0	0	0	0	0	0	0	0	0	00	э м	,
1982	_	S	4	33	5588	3707	3339	2793	2079	142	52	13	S	7		0	0	0	0	0	0	0	0	0	0	0	0	0	0	00	> c	1
1981	S	17	4	929	3881	3716	3206	2660	1796	29	16	7	က	4	0	0	-	0	0	0	0	0	0	0	0	0	0	0	0	0 0	יזי כ	,
1980	4	2	-	220	4284	3702	3066	2678	2331	542	11	9	7	0	0	0	0	0	0	0	0	0	-	0	0	0	0	0	0	0 0	, <u>C</u>	!
1979	0	-	4	522	4132	3617	3063	2934	2089	514	56	13	0	7	7	က	0	0	0	0	0	-	0	0	0	0	0	0	0	0 0	> ^	1
1978	15	က	8	564	4134	3856	3502	2654	2137	704	9	7	7	6	4	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0 0	> C	>
1977	4	o	23	121	4226	4148	3116	2475	1860	447	16	128	-	0	0	0	0	0	o ,	0	0	0	0	0	0	0	0	0	0	0 0	> ~	•
1976	23	ဖ	9	9	4619	3677	3136	2174	1887	18	381	106	0	0	0	-	0	0	0	0	0	0	0	0	0	0	0	0	0	0	> C	,
1975	œ	6	17	119	4288	3884	2739	2293	1165	460	261	24	0	0	-	0	0	0	-	0	0	-	0	0	0	0	0	0	0	0 0	> ^	1
CS/FY	0	-	7	က	4	2	9	7	œ	6	9	=	12	13	4	15	16	17	18	19	20	21	22	23	24	25	56	27	28	29	3 8	;
۶																																

Historical Officer Strength for Lieutenant (O-3) who Fail Officer Select (FOS) for O-4 Table 16.

OPIS ALNAV less Warrants & TARS Inventory: Inventory Values for Designator=Total Navy+Unk Grade=O-3 FOS to O-4 by YCS SOURCE: FAIMO-NPRDC

1995	0	-	0	0	0	0	0	0	0	21	188	270	21	6	œ	10	က	7	-	2	0	0	0	0	0	0	0	0	0	0	0	0
1994	0	0	0	0	0	0	0	0	0	9	214	136	15	7	14	œ	12	-	4	0	0	0	0	0	0	0	0	0	0	0	0	0
1993	0	0	0	0	0	0	0	-	0	4	291	159	21	22	13	19	က	S	0	0	0	0	0	0	0	0	0	0	0	0	0	0
1992	0	0	0	0	0	0	0	0	0	က	389	108	31	21	22	4	9	0	0	0	0	0	-	0	0	0	0	0	0	0	0	0
1991	>	-	0	0	0	0	0	0	0	9	358	124	36	25	0	9	0	0	0	0	0	-	0	0	0	0	0	0	0	0	0	0
1990	0	0	0	0	0	-	0	-	-	30	226	81	39	15	ထ	0	0	0	0	0	-	0	0	0	0	0	0	0	0	0	0	0
1989	>	0	0	0	0	0	-	-	7	172	213	88	32	9	-	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
1988	>	-	0	0	7	0	7	7	7	151	211	48	14	7	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
1987	>	0	0	0	0	4	7	7	0	206	6	18	œ	7	0	-	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
1986	o	0	0	0	2	4	4	0	7	177	38	14	Φ.	4	-	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
1985	>	0	0	0	4	2	0	က	9	241	28	14	2	0	-	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
1984	o	0	0	0	7	0	9	-	12	127	21	ထ	Ç,	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
1983	o	0	0	0	7	14		S	30	100	38	œ	7	0	-	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
1982	-	0	0	0	0	-	က	-	48	64	13	17	=	-	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
1981	> (0	0	0	S	16	-	-	48	170	72	2	က	-	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
1980	۰ د	0	0	0	-	0	0	4	180	117	64	თ	ιΩ	7	0	0	-	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
1979	> 0	0	0	0	0	0	0	0	-	218	123	7	4	7	0	-	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
1978	•	0	0	ō.	0	0	-	ო	0	239	95	œ	19	-	-	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
1977	> 6	0	0	0	0	0	-	0	0	390	22	34	19	-	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
1976	۰ د	-	0	0	0	-	0	0	-	354	31	20	9	-	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
1975	> •	0	0	0	0	0	0	သ	161	275	52	118	13	-	ည	0	0	-	0	0	0	0	0	0	0	0	0	0	0	0	0	0
YCS/FY	۰ د	_	7	ო	4	S	ဖ	7	ထ	ത	5	=	12	13	4	15	16	. 17	18	19	20	21	22	23	24	25	56	27	28	29	90	31

Table 17. Historical Officer Strength for Lieutenant Commander (O-4)

OPIS ALNAV less Warrants & TARS Inventory: Inventory Values for Designator=Total Navy+Unk Grade=O-4 by YCS SOURCE: FAIMO--NPRDC

1995	0	49	0	0	0	0	0	-	9	86	1128	2172	2065	2052	1997	1137	407	352	224	175	117	42	20	œ	9	6	9	0	0	0	2	26
		-		-																								0				
1993	0	30	0	0	က	2	0	2	4	198	1656	2281	2302	2037	1762	1128	526	377	330	293	28	33	16	15	16	4	7	-	0	-	-	35
1992	0	18	0	0	=	-	7	7	œ	240	1834	2406	2171	1921	2175	773	526	495	403	270	51	28	22	17	9	80	2	0	—	-	0	ß
1991	0	22	-	0	_	-	က	2	14	340	2015	2343	2053	2408	1651	847	572	531	349	222	37	27	23	0	12	9	0	-	-	0	0	25
1990	0	14	0	0	7	2	-	-	10	469	2020	2190	2598	1866	1696	884	594	443	280	223	44	28	14	14	80	0	7	_	0	0	-	7
1989	2	7	0	_	-	7	က	2	24	1068	2089	2705	1990	1888	1607	745	513	300	295	207	47	21	23	10	0	-	-	0	0	-	0	0
1988	-	က	-	7	6	_	9	က	37	903	2631	2132	2059	1928	1658	638	337	315	254	178	4	28	14	က	4	7	0	0	_	0	0	0
1987												-																				
1986	-	က	0	0	0	0	_	0	30	1620	2329	2185	2086	1918	1347	457	295	217	187	144	37	14	15	9	0	-	-	0	0	0	0	-
1985	0	0	0	-	0	-	0	0	13	1658	2296	2215	2020	1579	1571	370	234	208	202	172	44	24	7	0	7	7	0	7	-	0	0	က
1984	0	-	-	0	0	0	0	က	124	2193	2307	2122	1641	1776	1190	289	233	222	230	239	53	24	4	œ	က	0	ന	-	0	0	0	0
1983	0	7	0	0	0	0	-	-	400	2164	2170	1910	1820	1740	951	288	250	266	303	187	82	31	19	14	က	S.		0	0	0	-	-
1982	0	7	0	0	0	0	2	5	408	2048	2080	1911	1837	1368	757	290	287	316	237	285	22	36	47	22	တ	2	7	_	7	-	0	-
1981	7	တ	0	0	7	7	4	27	636	2191	1760	1840	1488	1573	992	381	348	266	326	226	20	9/	59	=	2	-	7	-	0	0	က	-
1980	7	-	-	0	-	-	7	23	133	1366	1926	1609	1716	1501	111	444	302	328	299	257	86	33	9	2	0	-	7	0	0	0	0	2
1979																																
1978																																
1977	0	-	0	-	23	∞	9	198	86	1355	1846	1861	1666	1300	1429	513	483	396	352	275	20	9	2	က	က	0	0	0	0	0	0	0
1976																																
1975	9	0	0	4	ന	7	<u>8</u>	48	632	2274	1871	1659	1738	1203	1532	818	443	398	256	204	39	18	ဖ	ນ	-	က	0	က	0	0	0	4
YCS/FY	0	-	2	က	4	ı,	9	7	80	6	10	=	12	13	4	15	16	.17	18	19	20	21	22	23	24	25	56	27	28	59	30	31

Historical Officer Strength for Lieutenant Commander (O-4) to Fail Officer Select (FOS) for O-5 Table 18.

OPIS ALNAV less Warrants & TARS Inventory: Inventory Values for Designator=Total Navy+Unk Grade=O-4 FOS to O-5 by YCS SOURCE: FAIMO-NPRDC

1995	0 0	0	0	0	0	0	0	0	0	0	0	0	0	250	245	307	220	175	115	41	18	æ	9	7	2	0	0	0	—	-
0	- c	0	0	0	0	0	0	0	0	0	0	0	4	309	428	365	306	265	69	56	19	6	12	6	-	0	0	0	-	0
0 0	ے م	0	0	0	0	0	0	0	0	0	0	0	9	365	349	345	380	284	26	31	15	13	15	4	2	-	0	_	-	0
1992	N C	0	0	0	0	0	0	-	0	0	-	0	18	361	356	379	370	264	20	27	50	17	9	æ	2	0	-	-	0	0
1991	n 0	0	0	0	0	0	-	0	0	0	0	-	10	360	417	389	334	219	35	, 22	23	6	Ξ	9	0	0	-	0	0	0
1990	00	0	0	0	0	0	0	0	0	0	-	7	28	363	406	361	277	219	42	27	13	13	7	0	-	-	0	0	-	0
1989	0	0	0	0	0	0	0	0	0	7	0	=	54	427	372	294	289	203	46	17	22	9	0	-	-	0	0	-	0	0
1988	0	0	0	0	0	0	0	0	0	0	0	က	78	403	297	308	248	175	38	27	13	က	က	7	0	0	-	0	0	0
1987	- 0	0	0	0	0	0	0	0	0	0	-	7	74	305	331	262	202	131	36	21	6	9	က	0	0	0	0	0	0	0
1986	0	0	0	0	0	0	0	0	-	7	-	S	20	364	276	211	181	144	36	13	4	9	0	0	-	0	0	0	0	0
1985	0	0	0	0	0	0	0	0	-	-	ß	0	113	309	223	200	197	168	42	23	7	0	-	-	0	0	0	0	0	0
1984	0	0	0	0	0	0	0	0	-	S.	0	თ	118	242	213	208	222	235	21	22	4	7	-	0	-	0	0	0	0	0
1983	0	0	0	0	0	0	0	0	ဖ	0	0	0	113	236	224	250	298	185	8	28	16	13	-	7	0	0	0	0	0	0
1982	0	0	0	0	0	0	0	7	0	0	0	-	185	250	270	307	230	277	22	33	43	22	က	-	0	-	-	0	0	0
1981	0	0	0	0	0	0	-	0	0	0	0	က	236	352	345	260	324	225	49	72	56	7	-	0	-	-	0	0	0	0
1980	0	0	0	0	0	0	0	0	0	-	0	-	158	389	287	353	294	256	92	32	7	4	0	-	_	0	0	0	0	0
1979	0	0	0	0	0	0	0	0	0	0	-	8	114	363	385	321	327	295	28	16	2	7	က		_	0	0	0	-	0
1978	Ö	0	0	0	0	0	0	0	0	-	5	9	9	337	338	361	361	276	8 8	15	ဖ	က	-	7	0	0	0	0	-	0
1977	0	0	0	0	0	0	0	0	0	0	0	0	0	315	329	389	348	274	20	6	က	က	7	0	0	0	0	0	0	0
1976	. 0	0	0	0	0	0	0	0	-	0	0	16	4	526	424	405	358	210	38	13	Ξ	က	7	0	-	0	-	0	0	0
1975	0	0	0	0	0	0	0	0	0	0	7	7	Ξ	347	441	396	255	203	33	<u>@</u>	တ	n o	0	က	0	7	0	0	0	0
YCS/FY	- 2	က	4	ın -	9	7	ಹ	o	9	7	12	13	4	15	9	. 17	18	19	20	51	22	23	24	25	26	27	28	29	၉ (31

Table 19.

Historical Officer Strength for Commander (0-5)

OPIS ALNAV less Warrants & TARS, Inventory: Inventory Values for Designator=Total Navy+Unk, Grade=O-5 by YCS SOURCE: FAIMO-NPRDC

veals 1975 1976 1977 1978 1980 1980 1980 1980 1980 1980 1980 1980 1980 1990 1980 1980 1980 1990 1980 1990 1980 1980 1980 1990 1980 1990 1980 1990 1980 1990 1980 1990 1980 1990 <t< th=""><th>0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0</th></t<>	0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0
1975 1978 1978 1989 1980 1981 1981 1982 1989 1990 1991 1992 1983 1984 1989 1990 1991 1992 1983 1984 1982 1989 1990 1991 1992 1993 1993 1993 1994 1992 1993 1994 1993 1994 <th< td=""><td>1995 17 10 11 11 11 11 11 11 11 11 11</td></th<>	1995 17 10 11 11 11 11 11 11 11 11 11
1975 1976 1978 1980 1981 1981 1980 <th< td=""><td>1994 150 160 171 172 173 173 174 175 177 177 177 177 177 177 177 177 177</td></th<>	1994 150 160 171 172 173 173 174 175 177 177 177 177 177 177 177 177 177
1975 1976 1979 1980 1981 1982 1983 1984 1985 1986 <th< td=""><td>1993 144 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0</td></th<>	1993 144 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0
1975 1976 1977 1978 1979 1980 1981 1982 1983 1984 1985 1986 1987 1988 1989 1990 3 3 2 0 <td< td=""><td>1992 15 0 15 0 0 0 1145 1247 1262 11262 1127 1262 1127 1263 127 127 1263 127 127 1263 127 127 128 128 128 128 128 128 128 128 128 128</td></td<>	1992 15 0 15 0 0 0 1145 1247 1262 11262 1127 1262 1127 1263 127 127 1263 127 127 1263 127 127 128 128 128 128 128 128 128 128 128 128
1975 1976 1977 1980 1981 1982 1984 1985 1986 1987 1989 <th< td=""><td>1991 23 0 0 0 0 0 0 0 0 0 0 1222 145 920 1207 1207 996 863 863 1112 1112 107 107 996 996 996 996 996 997 997 997 997 99</td></th<>	1991 23 0 0 0 0 0 0 0 0 0 0 1222 145 920 1207 1207 996 863 863 1112 1112 107 107 996 996 996 996 996 997 997 997 997 99
1975 1976 1979 1980 1981 1982 1984 1985 1986 1987 1980 1981 1982 1984 1985 1986 1987 1980 1981 1982 1984 1985 1986 1987 1988 1988 1986 1987 1988 <th< td=""><td>1990 177 177 177 1123 905 145 145 94 145 94 145 94 165 165 177 165 165 177 165 165 177 177 177 177 177 177 177 177 177 17</td></th<>	1990 177 177 177 1123 905 145 145 94 145 94 145 94 165 165 177 165 165 177 165 165 177 177 177 177 177 177 177 177 177 17
1975 1976 1977 1978 1980 1981 1982 1983 1984 1985 1986 1987 1978 1979 1980 1981 1982 1983 1984 1985 1986 1987 1986 1987 1986 1987 1986 1987 1986 1987 1986 1987 1986 1987 1986 1987 1986 1987 1986 1987 1986 1987 1986 1987 1986 1987 1986 1987 1986 1987 1986 1987 1986 1987 1986 1987 1988 1987 1988 1989 1989 1989 1989 1989 1989 1989 1989 1989 1989 1989 1989 <th< td=""><td>1989 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0</td></th<>	1989 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0
1975 1976 1977 1978 1980 1981 1982 1983 1984 1985 1986 1987 1978 1979 1980 1981 1982 1983 1984 1985 1986 1987 1986 1987 1986 1987 1986 1987 1986 1987 1986 1987 1986 1987 1986 1987 1986 1987 1986 1987 1986 1987 1986 1987 1986 1987 1986 1987 1986 1987 1986 1987 1986 1987 1986 1987 1988 1987 1988 1989 1989 1989 1989 1989 1989 1989 1989 1989 1989 1989 1989 <th< td=""><td>1988 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0</td></th<>	1988 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0
1975 1976 1979 1980 1981 1982 1983 1984 1986 <th< td=""><td></td></th<>	
1975 1976 1976 1978 1978 1978 1980 1981 1982 1983 1984 1985 3 3 2 0	
1976 1976 1978 1980 1981 1982 1983 1984 3 3 2 0 <td></td>	
1975 1976 1977 1978 1979 1980 1981 1982 1983 3 3 2 0	
1975 1976 1977 1978 1979 1980 1981 1982 3 3 2 0 <td></td>	
1975 1976 1977 1978 1979 1980 1981 3 3 2 0	
1975 1976 1977 1978 1979 1980 3 3 2 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0	
1975 1976 1977 1978 1979 3 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 1 0 0 0 0 0 0 0 0 0 0 0 1 4 81 1 1 4 81 1 1 4 81 1 1 4 81 1 1 4 81 1 1 1425 105 103 144 835 103 103 <	
1975 1976 1977 1978 3 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 1 2 0 0 0 0 0 0 1 2 0 0 1 3 7 0 1 4 81 1 2 6 28 94 4 3 10 7 1 3 1 1 1 4 81 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1	·
1975 1976 1977 3 0 1 2 3 3 1 4 108 4 2 803 352 677 1273 1237 1005 1463 1237 1005 1463 1237 1005 1463 1237 1005 1463 1237 1005 1470 1085 1297 170 1085 1297 170 174 152 171 133 122 172 44 835 173 174 152 174 152 175 176 844 835 176 844 835 177 174 152 177 198 133 178 179 179 179 170 133 170 174 152 171 170 173 171 172 173 172 174 152 173 174 152 174 152 175 176 177 177 179 177 177 178 178 178 178 178 178 178 178	40.0
1975 1976 3 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0	1978 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0
1975 3 3 3 9 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0	1977 3 3 0 0 0 0 0 0 0 0 0 0 0 0 0
-	1976 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0
768/7 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0	•
	768/7 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0

Historical Officer Strength for Commander (O-5) less O-5 to Fail Officer Select (FOS) to O-6 Table 20.

OPIS ALNAV less Warrants & TARS Inventory: Inventory Values for Designator=Total Navy+Unk Grade=O5 MINUS O5 FOS by YCS SOURCE: FAIMO-NPRDC

1995 0 0 0 0 0 0 0 0 0 0 0 0 0 0 1128 1128 1
1994 100 100 11292 1139 135 135 135 135 135 135 135 135 135 135
1993 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0
1992 0 12 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0
1991 177 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0
1990 135 175 175 175 175 175 175 175 175 175 17
1989 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0
1988 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0
1987 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0
1986 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0
1985 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0
1984 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0
1983 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0
1982 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0
1981 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0
980 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0
1979 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0
1978 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0
1977 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0
1976 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0
250 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0
YCS/FY 0 0 1 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0

Table 21.

Historical Officer Strength for Commander (O-5) to Fail Officer Select (FOS) to O-6

OPIS ALNAV less Warrants & TARS Inventory: Inventory Values for Designator=Total Navy+Unk Grade=05 FOS to 0-6 by YCS SOURCE: FAIMO-NPRDC

995 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0	15 29 2
1 1 2 4 4 6 5 6 5 6 5 6 5 6 5 6 5 6 5 6 5 6 5	
1993 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0	
1992 3 3 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0	450
1991 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0	ထဝဖဝ
00 00 00 00 00 00 00 00 00 00 00 00 00	- 580
1989 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0	9 27 6 0
1988 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0	0250
1987 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0	4000
1986 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0	4 0 4 0
1985 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0	v 4 v o
1984 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0	9 + + 0
1983 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0	0 7 7 0
1982 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0	0 2 5 2
1981 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0	0040
1980 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0	0 9 10 9
979 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0	m 0 m 0
1978 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0	-040
1977 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0	4040
1976 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0	0440
1975 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0	4-40
YCS/FY 0 0 1 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2	28 30 31

Table 22. Historical Officer Strength for Captain (O-6)

OPIS ALNAV less Warrants & TARS Inventory: Inventory Values for Designator=Total Navy+Unk Grade=O-6 by YCS SOURCE: FAIMO-NPRDC

1995 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0
1994 18 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0
1993 31 0 0 0 0 0 0 0 0 0 0 0 0 0
1992 39 0 0 0 0 0 0 0 0 0 0 0 0 0
1991 400 00 00 00 00 00 00 00 113 448 449 449 449 449 449 449 449 449 449
1990 40 00 00 00 00 00 00 00 00 0
1989 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0
1988 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0
1987 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0
1986 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0
1985 1 1 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0
1984 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0
1983 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0
1982 1 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0
1981 2 2 2 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0
1980 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0
1979 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0
1978 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0
1977 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0
1976 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0
1975 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0
7CS/PT 0 1 2 3 3 3 5 5 5 5 5 5 5 5 5 5 5 5 5 5 5 5

APPENDIX B. OFFICER PROMOTION RATES AND TIMING⁵

Table 23.

Historical "Due Course" Promotion Rates and Average Flow Points for Unrestricted Line (URL) Navy Officers

URL	CAP	TAIN	COMMA	NDER	LIEUTENA	NT CDR			
Fiscal Year	Percentage	Avg. Time	Percentage	Time	Percentage	Time			
56	79	18-06	80	13-00	90	11-00			
57	70	18-06	70	14-00	85	11-06			
58	65	18-06	60	14-06	80	11-00			
59	46	18-06	27	15-00	80	10-06			
60	42	18-00	44	15-06	95	10-00			
61	42	19-00	53	16-00	107	10-00			
62	40	20-00	70	16-00	95	10-00			
63	40	20-00	75	16-00	90	9-06			
64	44	21-00	75	15-06	90	9-06			
65	44	21-00	75	15-06	90	9-06			
66	44	21-00	75	14-06	90	9-06			
67	60	21-06	75	14-06	85	9-00			
68	60	21-06	75	14-06	85	9-00			
69	65	20-06	75	14-00	85	9-00			
70	60	20-06	75	14-00	85	8-06			
71	60	20-06	75	14-00	85	8-00			
72	60	20-06	75	14-00	90	8-00			
73	60	20-06	70	15-00	75	8-00			
74	60	20-06	70	15-00	75	8-06			
75	60	20-06	70	15-06	75	9-00			
76	60	21-00	70	15-06	75	9-00			
77	60	21-00	70	15-06	80	9-06			
78	60	21-06	70	15-06	85	9-06			
79	60	21-06	70	14-09	97	9-04			
80	62.5	21-09	80	14-09	90	9-03			
81	70	21-05	85	14-08	95	9-00			
82	70	21-05	85	14-10	95	9-00			
83	60	21-06	80	14-11	90	9-01			
84	60	21-06	80	15-00	85	9-03			
85	60	21-06	75	15-01	85	9-03			
86	55	21-03	75	15-02	85	9-06			
87	55	21-00	70	15-03	80	9-08			
88	55	21-01	70	15-02	80	9-09			
89	55	21-02	70	15-03	80	9-11			
90	55	21-05	70	15-04	80	10-00			
91	55	21-09	70	15-01	80	10-01			
92	55	21-06	70	15-02	80	10-03			
93	55	21-02	70	15-01	80	10-05			
94	55	21-00	65	15-02	80 70				
95	50	21-02	70	15-04	70	10-06 10-03			

Table 24.

Projected "Due Course" Promotion Rates and Average Flow Points for Unrestricted Line (URL) for Fiscal Years 1996-2001.

URL	CAP	TAIN	COMMA	NDER	LIEUTENA	NT CDR
Fiscal Year	Percentage	Avg. Time	Percentage	Time	Percentage	Time
96	50	21-05	70	15-04	70	10-02
97	50	21-04	70	15-09	70	10-04
98	50	21-04	70	16-00	70	10-08
99	50	21-07	70	16-03	70	10-10
00	50	21-09	70	16-04	70	11-00
01	50	22-01	70	16-05	70	11-01

Table 25.

Historical In-Zone, Below-Zone, and Above-Zone Promotions, Rates, and Average Flow Points for Unrestricted Line (URL) Officers: Fiscal Years 1992-1995.

		In-Zone			Below- Zone			In-Zone		
	#	#	%	#	#	%	#	Zone #	%	
	Selected	Eligible	Selected	Selected	Eligible	Selected	Selected	Eligible	Selected	Flowpoint
FY 1995					•			•		
0-6	160	338	47.3%	7	756	0.9%	2	300	0.7%	21-02
O-5	331	522	63.4%	13	1103	1.2%	21	328	6.2%	15-04
0-4	773	1168	66.2%	11	1230	0.9%	34	392	8.7%	10-03
O-3	2159	2183	98.9%	N/A	N/A	N/A	13	18	72.2%	4-00
FY 1994										
0-6	204	455	44.8%	22	823	2.7%	2	516	0.4%	21-00
O-5	696	1069	65.1%	29	1266	2.3%	23	1150	2.0%	15-02
0-4	1182	1713	69.0%	10	1324	0.8%	7	284	2.5%	10-06
O-3	2357	2484	94.9%	N/A	N/A	N/A	3	20	15.0	4-00
FY 1993										
0-6	225	458	49.1%	17	997	1.7%	10	589	1.7%	21-02
O-5	345	545	63.3%	1	1145	0.1%	10	1345	0.7%	15-01
0-4	762	1111	68.6%	15	2356	0.6%	1	229	0.4%	10-05
O-3	2834	3002	94.4%	N/A	N/A	N/A	20	104	19.2%	4-00
FY 1992										
0-6	370	707	52.3%	12	1276	0.1%	5	578	1.2%	21-05
O-5	710	1032	68.8%	7	2125	0.3%	7	1332	0.4%	15-02
0-4	815	1098	74.2%	33	3150	1.0%	30	320	9.4%	10-03
O-3	3205	3046	94.1%	N/A	N/A	N/A	31	95	32.6%	4-00

APPENDIX C. NAVY OFFICER CONTINUATION RATES⁶

Table 26.

Continuation Rates for Unrestricted Line (URL) for Fiscal Year 1995.[†]

Year Group	Beginning FY Inventory	Ending FY Inventory	Continuatio Rate
real Group	•	•	
94	99	82	82.8
93	215	201	93.4
92	848	812	95.7
91	1952	1743	89.2
90	2374	2066	87.0
89	2271	2056	90.5
88	2009	1625	80.8
87	1971	1543	78.2
86	1612	1291	80.0
85	1470	1313	89.3
84	1038	876	84.3
83	1024	854	83.3
82	996	951	95.4
81	962	939	97.6
80	960	922	96.0
79	870	728	83.6
78	595	563	94.6
77	667	609	91.3
76	526	460	87.4
75	637	423	66.4
74	510	329	64.5
73	412	309	75.0
72	266	220	82.7
71	251	158	62.9
70	231	151	65.5
69	196	133	67.8
68	125	83	66.4
67	123	84	68.2
66	64	34	53.1
65	59	15	25.4
64	18	5	27.7
63	4	2	50.0

†: as of 10/10/95. Included here to illustrate how officer inventory is routinely used by military personnel managers to compute continuation rates.

Table 27.

Historical Continuation Rates for Unrestricted Line (URL) Ensigns (0-1)

OPIS CONTINUATION RATES: ALL NAVY LESS TARS AND WARRANTS FOR TYPE OF LOSS=TOTAL STRENGTH LOSSES DESIGNATOR=UNRESTRICTED LINE GRADE=ENS BY YCS CONTINUATION BY FISCAL YEAR

CONTINUAL	CONTINUATION BY FISCAL Y	L YEAK														
FY/YCS	0	-	N	ო	4	လ	9	7	ω	တ	10	7	12	13	4	15
75	0.964932	0.97895	-	-	-	-	-	-	-	-	-	-	-	-	-	←
92	0.999117	0.965081	-	-	-	-	-	-	-	-	-	-	-	-	-	
11	0.999431	0.976182	9.0	-	-	-	-	-	_	-	-		-	-	-	_
78	0.995001	0.982359	0.625	0.666667	-	-	-	•-	-	-	-	-	-	-	-	-
79	0.99936	0.989691	0.8	0.666667	-	-	-	-	-	-	-	-	_	-	-	-
80	-	0.992649	0.5	-	-	-	-	-	-	_	-	-	-	-	_	_
8	0.99918	0.990119	0.875	0.75	-	-	-	-		-	-	-	-	-	_	_
82	0.999488	0.987583	0.789474	0.666667	-	-	-	-		-	-	-	0	-	_	-
83	0.998706	0.9684	0.3	0.555556	0.5	-	-	-	_	-	-	-	-	-	_	_
84	0.999449	0.979974	0.555556	0.75	-	-	-	-	-	-	-	-	-	-	-	-
. 85	0.998087	0.980661	0.571429	0.5	-	-	0	-	-	-	-	-	-	-	_	_
98	0.999544	0.98782	9.4	-	-	0	-	-		-	-	-	-	-	_	_
87	0.997819	0.975365	8.0	0.75		0.5	-	-	_	-	-	-	-	-	_	-
88	-	0.979061	0.666667	0	-	0	-	-		-	-	-	-	-	-	-
68	0.999703	0.988665	0.2		-	-	-	-	-	-	-	-	-	-	_	-
06	-	0.990988	0.958333	8.0		-	-	-	0	-	-	-	-	-	-	-
91	-	0.973669	0.785714	0.666667	-	-	-	-	_	-	-	-	-	-	_	_
95	-	0.976809	0.818182	0.666667		-	-	_	-	-	-	-	-	-	-	_
93	-	0.969959	0.744681	0	-	-	-	-	_		-	-	-	-	-	
98	-	0.954652	0.545455	-	-	- -	-	-	_	-	-	-	-	-	-	-
92	-	0.984701	0.333333	0	0	-	-	-	_	-	-	-	-	-	-	_

Table 28.

Historical Continuation Rates for Unrestricted Line (URL) Lieutenants JG (0-2)

OPIS CONTINUATION RATES: ALL NAVY LESS TARS AND WARRANTS FOR TYPE OF LOSS=TOTAL STRENGTH LOSSES DESIGNATOR=UNRESTRICTED LINE GRADE= LTJG BY YCS CONTINUATION BY FISCAL YEAR

15	_	-	_	-	_		_	-	-	_	_	_	_	-	τ	-	_	_	_	_	_
14	-	-	_	_	-	_	-	0.5	-	_	_	-	_	_	_	_	_	_	_	-	_
13	_	-	_	_	_	_	-	_	_	-	_	-	- -	_	_	_	_	_		_	_
12	_	←	-		-	-	_	-	_	_	_	-		-	_	_	_	-	-	_	-
=======================================	_	-	-	_	-	_	-	-	-	-	-	-		_	-	-	-	-	-	-	_
10	-	-	-	-	-	_	-	-	-	-	-	0	-	-	-	-	-	-	-	_	-
6	-	-	-	-	-	-	-	-	-	-	-	-	-	0	-	-	-	-	-	-	-
œ	-	-	-	-	-	-	-	-	-	0	-	-	-	-	-	-	-	-	-	-	-
7	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-		-	-
9	0	-	-	-	-		-	0.666667	-	-	-	0	-	-	-	-	-	-	-	-	0
S	-	0	-	-	-	0.5	0.5	-	0.666667	0.75	-	0	0.666667	-	0	9.0	0.666667	0.666667	-	0.333333	0.25
4	0.310345	0.173913	0.117647	0.255556	0.272727	0.224719	0.666667	0.5625	0.576923	0.25	0.791667	0.892216	0.291139	0.618321	0.260417	0.367187	0.296875	0.463768	0.395062	0.72	9.0
က	0.863578	0.84248	0.862454	0.88587	0.877899	0.880138	0.90965	0.911626	0.913746	0.866747	0.870959	0.874224	0.87465	0.885081	0.873736	0.888004	0.858937	0.870848	0.863142	0.862912	0.920464
2	0.791332	0.839197	0.934913	0.955739	0.978513	0.975323	0.979592	0.972555	0.9557	0.966605	0.966477	0.966292	0.959606	0.965314	0.981066	0.969048	0.960569	0.960808	0.95083	0.931246	0.978387
-	0	0.142857	0.923611	0.961131	0.974537	0.5	0	0.166667	0	0	-	-	-	0	-	0.727273	9.0	0.666667	0.857143	0.818182	-
0	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
FY/YCS	75	9/	7.7	78	79	80	81	82	83	8	85	98	. 87	88	88	06	91	95	93	98	92

Table 29.

Historical Continuation Rates for Unrestricted Line (URL) Lieutenants (0-3)

OPIS CONTINUATION RATES: ALL NAVY LESS TARS AND WARRANTS FOR TYPE OF LOSS=TOTAL STRENGTH LOSSES DESIGNATOR=UNRESTRICTED LINE GRADE= LT BY YCS CONTINUATION BY FISCAL YEAR

15	-	-	-	-	-		_	-	-	0	_	-	0	_	_	_	-	-	-	-	0
4	0	-	-	-	—	-	_	-	9.0	_	0	-	_	-	-	_	-	-	-	-	-
13	0	-	-	_	0	0.5	-	-	—	-	_	0	_	-	-	-		-	0.3	-	-
12	0	0.3	0	0.2	0.5	0	0.5	0.2	9.0	0.5	9.0	0	0	0.25	0	0.67	0.5	0.58	0.2	0.167	0.5
1	0.5	0.75	9.0	0.555556	0.769231	0.272727	0.625	0.5	0.615385	0.625	0.571429	8.0	-	0.555556	0.555556	0.555556	0.265306	0.233333	0.158537	0.072464	0.188976
9	0.125	0.652174	0.518519	0.423529	0.524194	0.5	0.515152	0.789474	0.380952	0.666667	0.458333	0.5	0.339623	0.21519	0.212766	0.52819	0.305949	0.545611	0.613139	0.720177	0.81677
თ	0.256881	0.366548	0.619965	0.752608	0.778986	0.836245	0.527132	0.840426	0.559322	0.538922	0.691011	0.742459	0.863354	0.894737	0.906772	0.956429	0.949096	0.957676	0.917972	0.896251	0.937282
œ	0.856999	0.942073	0.945411	0.899045	0.910112	0.927442	0.916145	0.946588	0.942708	0.961011	0.937269	0.926036	0.928264	0.928048	0.94021	0.922984	0.903969	0.895713	0.877536	0.845974	0.860931
7	0.948117	0.919388	0.899285	0.841176	0.882306	0.893449	0.935458	0.929861	0.936884	0.917755	0.872459	0.877663	0.880182	0.885236	0.8697	0.836299	0.825413	0.838868	0.813899	0.757692	0.822713
ဖ	0.911315	0.852459	0.83778	0.789926	0.822825	0.833222	0.859494	0.883429	0.892672	0.874512	0.823529	0.833487	0.843499	0.836665	0.840202	0.845663	0.840668	0.855033	0.867569	0.836638	0.84092
S	0.876548	0.824313	0.819411	0.751043	0.80721	0.838725	0.849738	0.860759	0.897299	0.898188	0.888801	0.896056	0.874096	0.899445	0.919461	0.908764	0.881379	0.905552	0.905156	0.903267	0.939127
4	0.851999	0.807304	0.822928	0.80801	0.84021	0.827679	0.875542	0.897324	0.899662	0.895281	0.897252	0.916552	0.910984	0.909677	0.882633	0.889813	0.850564	0.862669	0.848507	0.833333	0.890909
ო	0.020408	0.076923	0.125	0.89049	0.901734	0.852941	0.875486	0.136364	0.133333	0	-	-	0.862069	8.0	-	-	-	-	-	0.783784	0.913462
7	0	-	-	-	-	-	-	-	-	-	-	-	-	-	-	_	-	-	-	-	-
-	-	0	-	-	0	-	-	-	0	-	-	-	-		-	0.5	0.2	9.0	0.5	0.2	0.7
0	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-		-	-	-
FY/YCS	22	9/	22	78	79	80	81	82	83	84	82	98	.87	88	83	06	91	95	93	94	92

Historical Continuation Rates for Unrestricted Line (URL) Lieutenant Commanders (0-4)

20 0.058824 0.1

0.071429

0.5625

0.22222

0.486486

0.235294 0.041667 0.357143 0.615385 0.333333 0.583333

0.8125

0.272727

0.727273

0.666667

0.428571

0.157895 0.2

0.2

Table 31.

Historical Continuation Rates for Unrestricted Line (URL) Commanders (O-5)

OPIS CONTINUATION RATES: ALL NAVY LESS TARS AND WARRANTS FOR TYPE OF LOSS=TOTAL STRENGTH LOSSES DESIGNATOR=UNRESTRICTED LINE GRADE= CDR BY YCS CONTINUATION BY FISCAL YEAR

30 UNK	0.5	-	-	-	-	-	-	-	-	-	0	-	-	-	-	-	0.5	0.33	0.25	0	0.5	
30	-	-	-	-	₩-	-	_	-	—	-	0.5	0.5	0.5	0	-	0	•	-	-	-	-	
29	-	-	-	-	-	-	-	-	0.33	-	-	-	-	-	←	0	-	-	-	-	0	
28	-	-	-	-	-	-	0	29.0	0	0.5	+	-	-	-	-	-	0	-	0	-	-	
27	0	-	+-	-	-	-	0.5		0.25	0	0	-	0	-	-	0.5	0	-	0.4	0	-	
26	0	0	0	0	0	0.7	0.5	0.294118 0.33	0.071429 (0.111111	0	0.333333	0.142857	0	0.2	0.5	9.0	0.714286	0.666667	0	0	
25	0.142857	0.136364	0.074627	0.065574	0.169492	0.140351	0.285714	0.202899	0.125	0.170732	0.1	0.162791	0.103448	0.188679	0.083333	0.064516	0.170732	0.107143	0.26087	0.083333	0.142857	
24	0.717391	0.614679	0.677778	0.702381	0.670588	0.666667	0.790698	0.696078	0.719298	0.666667	0.767857	0.74359	0.8	0.694444	0.717391	0.724138	0.5	0.545455	0.44444	0.113208	0.083333	
23	0.813433	0.775	0.705882	0.763158	0.741071	0.716667	0.789062	0.682353	0.733333	0.746667	0.661017	0.722222	0.804348	0.71875	0.805556	0.734177	0.478261	0.5	0.670886	0.214286	0.151515	
22	0.765432	0.72619	0.732484	0.727848	0.802632	0.719101	0.777778	0.764706	0.81	0.719512	0.760684	0.79661	0.707071	0.762887	0.771429	0.791667	0.537736	0.592593	0.583333	0.414634	0.16129	
21	0.803419	0.763265	0.759434	0.774908	0.861915	0.846966	0.872587	0.863158	0.895105	0.827839	0.802139	0.811475	0.834356	0.726667	0.785714	0.77	0.790323	0.766026	0.738636	0.291971	0.209091	
20	0.919708	0.877698	0.90636	0.900862	0.904382	0.875318	0.910588	0.886598	0.92887	0.879888	0.85041	0.866162	0.895966	0.867308	0.867749	0.877622	0.905622	0.856148	0.825726	0.767981	0.716387	
19	0.926164	0.900147	0.910714	0.889081	0.897494	0.871486	0.899563	0.900901	0.87931	0.901818	0.877462	0.849823	0.841017	0.810376	0.830056	0.842365	0.873747	0.892139	0.865188	0.769592	0.731588	
18	0.951657	0.947305	0.944715	0.937901	0.94697	0.955696	0.956376	0.948956	0.956897	0.936475	0.937397	0.939259	0.951096	0.949735	0.947612	0.94697	0.95122	0.94391	0.932374	0.928788	0.914343	
17	0.983452	0.9776	0.97479	0.968519	0.985477	0.974958	0.980932	0.974958	0.97992	0.979167	0.985401	0.986777	0.971795	0.980597	0.981481	0.979522	0.970405	0.985836	0.981481	0.945386	0.942724	
9.	0.976562	0.987805	0.989111	0.979839	0.980165	0.973196	0.977312	0.970297	0.984424	0.989899	0.983766	0.988848	0.995536	0.998211	0.998308	0.998384	-	0.980456	0.971171	0.96988	0.977509	
15	0.99	0.994475	-	0.991304	0.993318	0.985321	0.983471	0.984326	0.992424	0.995153	0.996241	0.995298	0.994329	0.996485	0.998374	0.998217	0.991259	-	0.998124	0.991349	0.997222	
14	-	-	-	-	0.968421	-	0.990228	0.997085	-	0.992278	-	-	-	0.977273	-	~	-	-	-	-	-	
YCS/FY	75	76	11	78	62	80	18	82	83	84	85	. 98	87	88	89	06	91	92	93	94	95	

Table 32. Historical Continuation Rates for Unrestricted Line (URL) Captains (O-6)

OPIS CONTINUATION RATES: ALL NAVY LESS TARS AND WARRANTS FOR TYPE OF LOSS=TOTAL STRENGTH LOSSES DESIGNATOR=UNRESTRICTED LINE GRADE= CAPT BY YCS CONTINUATION BY FISCAL YEAR

UNK	0.666667	-	-	-	-	-	-	-	-	-	-	-	-	-	-	9.0	0	-	-	-	0.666667
30	0.166667	0.071429	0.333333	0.25	0	0	0.333333	0.157895	0.131579	0.275862	0.151515	0.2	0.275862	0.23913	0.45	0.305556	0.1875	0.277778	0.333333	0.208333	9.0
29	0.088435	0.044643	0.137255	0.085714	0.065217	0.145161	0.216216	0.358696	0.2625	0.27451	0.247059	0.227273	0.320896	0.348315	0.238095	0.290698	0.163462	0.323529	0.314815	0.343284	0.280702
28	0.741935	0.519608	0.59322	0.647887	0.7	0.737374	0.793388	0.715517	9.0	0.728814	0.754967	0.774725	0.746032	0.790909	0.775	0.783217	0.534722	0.734177	0.804348	0.8	0.590909
27	0.758621	0.648936	0.78125	0.730159	0.769784	0.84106	0.859155	0.79558	0.866667	0.873684	0.831169	0.796407	0.855072	0.8125	0.846154	0.885714	0.573333	0.844828	0.846154	0.621849	0.801587
26	0.768	0.777778	0.834395	0.828571	0.77619	0.814607	0.897196	0.885246	0.893333	0.873646	0.837963	0.871345	0.868421	0.883721	0.880952	0.871508	0.637255	0.782258	0.778443	0.695431	0.75
25	0.90625	0.806931	0.908654	0.891566	0.811404	0.836431	0.890476	0.867159	0.914191	0.923404	0.881443	0.872146	0.919492	0.884298	0.889423	0.888412	0.651282	0.739316	0.730909	0.629442	0.724638
24	0.891304	0.897119	0.913357	0.890625	0.871383	0.8583	0.911475	0.909639	0.928287	0.873874	0.940171	0.92549	0.900735	0.93722	0.914397	0.908676	0.92549	0.857143	0.876106	0.790262	0.732218
23	0.943182	0.90228	0.911032	0.891738	0.90146	0.889213	0.915966	0.898917	0.900398	0.893536	0.94052	0.954386	0.960699	0.93617	0.935897	0.955056	0.964286	0.900794	0.855305	0.85159	0.757202
22	0.959248	0.909091	0.91601	0.857595	0.875648	0.908397	0.958333	0.960784	0.92126	0.950355	0.996491	0.995614	0.992806	0.995434	0.996296	0.993691	0.992032	0.975078	0.989399	0.97992	0.933852
21	0.943925	0.938272	0.951807	0.950725	0.989637	0.967391	0.988889	0.994792	0.991111	0.988439	0.992701	-	-	0.99639	0.996429	0.994924	0.989637	-	0.990431	0.992308	0.990228
20	0.992063		0.975	-	-	-	-	-	-	-	-	-	0.857143	-	-	-	0.933333	-	-	0.986842	-
19	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
18	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
FYMCS	75	92	11	78	42	80	18	82	83	84	85	86	. 87	88	88	06	91	95	83	94	95

Table 33.

Military Officer Pay and Allowance Cost Factors for Fiscal Years 1995 through 2001 Based on the Presidential Budget for Fiscal Year 1997

GRADE	0-1	O-2	O-3	0-4	O-5	0-6
FY95	\$ 36,406	\$ 48,305	\$ 60,952	\$ 74,069	\$ 89,640	\$ 108,233
FY96	\$ 36,924	\$ 48,823	\$ 61,639	\$ 74,804	\$ 90,556	\$ 109,488
FY97	\$ 37,947	\$ 50,118	\$ 63,229	\$ 76,809	\$ 92,999	\$ 109,488
FY98	\$ 39,202	\$ 51,247	\$ 64,831	\$ 78,733	\$ 95,362	\$ 109,488
FY99	\$ 40,253	\$ 52,492	\$ 66,318	\$ 80,496	\$ 97,548	\$ 118,790
FY00	\$ 41,318	\$ 53,691	\$ 67,842	\$ 82,290	\$ 99,794	\$ 118,790
FY01	\$ 42,711	\$ 55,259	\$ 69,845	\$ 84,670	\$ 102,780	\$ 125,818

Table 34.

Projected Rate Increases and Average Increase for Pay and Allowance Rates: Fiscal Years
1996 Through 2001

0-6	O-6	0-4	O-3	0-2	O-1	Grade
0.011595	0.010219	0.009923	0.011271	0.010724	0.014228	FY96
0	0.026978	0.026803	0.025795	0.026524	0.027706	FY97
0	0.025409	0.025049	0.025336	0.022527	0.033072	FY98
0.084959	0.022923	0.022392	0.022937	0.024294	0.02681	FY99
0	0.023025	0.022287	0.02298	0.022842	0.026458	FY00
0.059163	0.029922	0.028922	0.029524	0.029204	0.033714	FY01
0.025953	0.023079	0.022563	0.022974	0.022686	0.026998	Average

Table 35.

Projected officer pay and allowance cost factors for FY02-FY05 based on the average percent increases determined from the FY97 Presidential Budget.

GRADE	0-1	0-2	O-3	0-4	O-5	0-6
FY02	\$ 43,864	\$ 56,513	\$ 71,450	\$ 86,580	\$ 105,152	\$ 129,083
FY03	\$ 45,048	\$ 57,795	\$ 73,091	\$ 88,534	\$ 107,579	\$ 132,433
FY04	\$ 46,265	\$ 59,106	\$ 74,770	\$ 90,531	\$ 110,062	\$ 135,870
FY05	\$ 47,514	\$ 60,447	\$ 76,488	\$ 92,574	\$ 112,602	\$ 139,397

72

APPENDIX E. NAVY PROFESSIONAL MILITARY EDUCATION THROUGHPUT AND JOINT DUTY ASSIGNMENTS 8

FY 96 Estimated Professional Military Education Opportunity for Navy Officers by Community (draft)

Intermediate Level: Grades O-4 (Sel) and O-4	URL	RL/STAFF	TOTAL
Naval War College	112	51	163
Air Command and Staff College	29	6	35
Army Command and Staff College	34	14	48
Marine Command and Staff College	14	11	25
Foreign War Colleges	11	0	11
TOTAL	200	82	282
Joint Duty Assignment List Billets	324	258	
Senior Level: Grades O-5 and O-6	URL	RL/STAFF	TOTAL
Naval War College	85	26	111
Air War College Army War College	12 6	3 3	15 9
Marine Top Level School	2	0	2
Industrial College of the Armed Forces (ICAF)	25	18	43
National War College	24	6	30
Foreign War Colleges	8	0	8
TOTAL	162	56	218
Joint Duty Assignment List Billets: O-5/O-6	381/202	200/123	

APPENDIX F. ILLUSTRATIVE SESSION WITH THE NAVY OFFICER DECISION SUPPORT SYSTEM

	ficer Foreca ted Line (U	sting Model RL)	•	McGinnis s Research Center est Point, NY 10996
05/27/96		05:24 PM	•	- 2700. Email: fm0768@se.usma.edu
	YEAF	R 0: 1995	TO YEAF	R 10: 2005
		<u>User H</u>	elp Menu	
	Ctrl-E	Enter Inputs	Ctrl-R Ctrl-U	View Results
	Ctrl-G Crtl-V	Graph results View worksheet	Ctrl-S	Update years from t to t+1 Save the file
	Ctrl-P	Print results	Ctrl-Q	Save and quit
		Select a pr	ogram option	
	TO E	SCAPE A PROGRAM, PI	DEGG (EGC) KEV T	MACE

APPENDIX F. (continued)

MODEL IN	NPUTS:						
Page 2							
				nsign Accessio	ns		
		YR	FY	Ensigns			
		1	1996	2238			
		2	1997	2238			
		3	1998	2238			j
		4	1999	2238			
		5	2000	2238			
		6	2001	2238			
		7	2002	2238			
		8	2003	2238			
		9	2004	2238			
		10	2005	2238			
					, , , , , , , , , , , , , , , , , , , ,		
		Navy I	JRL Officer A	uthorizations			
<u>Year</u>	ENSIGN	LTJG	LT	LCDR	CDR	CAPT	TOTAL
1995	5075	4379	9857	5256	3591	1631	29789
1996	5007	4215	9577	5165	3502	1586	29052
1997	4730	4032	9030	4967	3387	1560	27706
1998	4481	3943	8870	4868	3320	1549	27031
1999	4409	3989	8957	4897	3322	1541	27115
2000	4341	3992	9001	4901	3318	1541	27094
2001	4341	3992	9001	4901	3318	1541	27094
2002	4341	3992	9001	4901	3318	1541	27094
2003	4341	3992	9001	4901	3318	1541	27094
2004	4341	3992	9001	4901	3318	1541	27094
2005	4341	3992	9001	4901	3318	1541	27094
ixi (xa agasas sus				Officer Pay an			
<u>Year</u>	<u>ENSIGN</u>	LTJG	<u>LT</u>	LCDR	CDR	CAPT	
1995	\$36,406	\$48,305	\$60,952	\$74,069	\$89,640	\$108,233	
1996	\$36,924	\$48,823	\$61,639	\$74,804	\$90,556	\$109,488	
1997	\$37,947	\$50,118	\$63,229	\$76,809	\$92,999	\$109,488	
1998	\$39,202	\$51,247	\$64,831	\$78,733	\$95,362	\$109,488	
1999	\$40,253	\$52,492	\$66,318	\$80,496	\$97,548	\$118,790	
2000	\$41,318	\$53,691	\$67,842	\$82,290	\$99,794	\$118,790	
2001	\$42,711	\$55,259	\$69,845	\$84,670	\$102,780	\$125,818	
2002	\$42,711	\$55,259	\$69,845	\$84,670	\$102,780	\$125,818	
2003	\$42,711	\$55,259	\$69,845	\$84,670	\$102,780	\$125,818	
2004	\$42,711	\$55,259	\$69,845	\$84,670	\$102,780	\$125,818	
2005	\$42,711	\$55,259	\$69,845	\$84,670	\$102,780	\$125,818	
ŀ							

APPENDIX F. (continued)

CAPT

CDR 0.07 LCDR 1996 URL Promotion Rate MatrixYear 1 LT LCDR CDR CAPT TOTAL Page 3 1995, URL Officer End Strength, Year: 0, ENS LTJG 0 1931 1

APPENDIX F. (continued)

Page 4. 1996. URL Transition End Strength. Year 1

	Total	2238	1996	1640	1943	2150	2066	1998	1989	1479	1392	1154	9/9	595	767	741	822	805	651	575	495	546	428	381	316	304	231	170	164	129	80	86	29007
	CAPT	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	6	195	250	291	226	167	163	129	8	98	1595
rear	CDR	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	28	566	503	999	495	546	419	187	99	13	2	က	-	0	0	0	3427
Strength.	LCDR	0	0	0	0	0	0	0	<u> </u>	0	97	808	428	289	648	737	764	239	148	თ	0	0	0	0	0	0	0	0	0	0	0	0	4168
	1	0	0	0	0	2085	2065	1996	1988	1479	1295	346	248	306	119	4	0	0	6	0	0	0	0	0	0	0	0	0	0	0	0	0	11931
AL ITAMISMON	LTJG	0	0	1624	1931	64	0	2	+	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	3622
120	ENS	2238	1996	16	12	-	_	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	4264
330.	YCS	-	7	က	4	S	9	7	ထ	6	9	Ξ	12	13	14	15	16	17	18	19	20	71	22	23	24	25	56	27	78	53	3	30+	Totals
rage 4.	YrGp	1996	1995	1994	1993	1992	1991	1990	1989	1988	1987	1986	1985	1984	1983	1982	1981	1980	1979	1978	1977	1976	1975	1974	1973	1972	1971	1970	1969	1968	1967	1966	

1996. URL Continuation Rates. Year 1

CAPT 1	-	-	—	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	_	0.99	0.99		0.90	0.80	0.80	0.80		0.80	0.80
CDR 1	_	-	-	-	-	_	-	-	-	-	-	-	-	—	0.99	0.99	0.99	0.99	0.70	0.80	0.99	0.90	0.80	0.80	0.80	0.80		0	0	0
LCDR 1	-	-	-	-	-	-	-	-	0.99	0.99	0.99	0.90	0.00	0.99	0.99		0.70	0.50	0.30	0	0	0	0	0	0	0	0	0	0	0
7-	-	-	-	0.99	0.99	0.80	0.99	0.99	06.0	0.90	0.70	0.50	0.30	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
7.5G	•	66	66	0.50	20	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
		o	0	0	o																									
ENS LT 0.99	0.99	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
YCS ENS L1 1 0.99	0	.50 0	0	0	0	0 2		0	10 0	100	12 0	13 0	14 0	15 0	16 0	17 0	18 0	19 0	20 0	21 0	22 0	23 0	24 0	25 0	5 6 0	_	28 0	29 0	30	0

000000000000000000000000000000000000 TOTAL 1996 Inventory Adjustment Matrix CAPT Page 5 1996 URL Officer End Strength Year 1

APPENDIX F. (continued)

APPENDIX F. (continued)

	TOTAL	2216	2193	1947	1591	1864	2043	1635	1581	1948	1327	1217	1013	468	280	227	722	785	707	545	394	277	432	401	308	245	218	148	109	104	83	21	27430	
	CAPT	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	6	214	175	202	210	145	107	104	83	51	1299	
	CDR	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	21	581	561	493	392	277	424	187	133	45	ω	က	2	0	0	0	3154	
	LCDR	0	0	0	0	0	0	0	0	0	10	903	801	381	234	211	672	204	146	25	-	0	0	0	0	0	0	0	0	0	0	0	4073	
h Year 2	7	0	0	0	0	1836	2043	1635	1581	1948	1226	315	212	87	46	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	10928	
nd Strengt	LTJG	0	0	1937	1591	53	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	3557	
Officer Er	ENS	2216	2193	9	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	4419	
⁷ Adjusted	YCS	-	7	က	4	2	9	7	c	တ	6	Ξ	12	13	4	15	16	17	18	19	20	21	22	23	24	52	56	27	78	59	ဓ	\$	Totals	
Page 9 1997 Adjusted Officer End Strength Year 2	Yr Gp	1997	1996	1995	1994	1993	1992	1991	1990	1989	1988	1987	1986	1985	1984	1983	1982	1981	1980	1979	1978	1977	1976	1975	1974	1973	1972	1971	1970	1969	1968	1967		
	TOTAL	2216	1976	1616	1912	2006	204	1597	1968	1464	1262	1111	597	413	619	730	814	775	601	565	347	437	424	360	278	272	185	136	134	103	9	9	27181	
	CAPT	C	0	0	· c	· c	0	· c	0	0	0	0	0	0	· c	0	0	· c	· c	· c	· c	· c	o ec	193	225	262	181	134	130	103	25	8	1368	
	CDR	o	· c		· c	0	· c	· c	0	0	0	0	0	0		0	57	560	498	299	347	437	415	168	53	10	4		-	0	· c		3112	
	LCDR	0	0	0	· c	· c	0	· c	0	0	96	800	423	260	583	730	757	215	104	4		· c	0	0	0	0	C	· c	0	0	c	0	3973	
th Year 1	5	0	0	0	· c	2064	2044	1597	1968	1464	1165	312	174	153	36	90	0	0	0				0	0	0	0	C	· c	0	0	· c	· c	10976	
nd Strengl	LTJG	0	0	1607	1912	3	, 0	0	0	0	0	0	0	0	C	0	0	0		· c			0	0	0	0	c	· c		0	· c	· c	3551	
Officer E	ENS	2216	1976	00	· c	· c	0	0	0	0	0	0	0	0	0	0	0	0		· c		· c	0		0	0	c	· c	0	0	· c		4200	
Page 6 1996 Adjusted Officer End Strength Year	YCS	-	2	l C	4	.	9 (2)	^	- 00	6	5	=	12	<u>5</u>	14	5	16	17	. 62	<u> </u>	2 5	7.5	22	3	24	25	28	22	, e	58	8	<u></u>	Totals	
ige 6 1994	Yr Gp	1996	1995	1994	1993	1992	1991	1990	1989	1988	1987	1986	1985	1984	1983	1982	1981	1980	1979	1978	1977	926	1975	1974	1973	1972	1971	1970	1969	1968	1967	1966		

APPENDIX F. (continued)

	TOTAL	2216	2193	2161	2128	1870	1513	1454	1618	1603	1418	1704	1175	920	681	340	229	295	639	645	411	276	311	260	349	293	211	157	139	93	99	29	27692
	CAPT	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	9	139	198	175	126	129	134	93	99	29	1135
	CDR	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	16	408	516	575	389	276	304	121	151	118	82	27	2	0	0	0	2992
	LCDR	0	0	0	0	0	0	0	0	0	108	1264	920	813	649	340	213	144	123	69	22	0	0	0	0	0	0	0	0	0	0	0	4695
_	5	0	0	0	0	1841	1513	1454	1618	1603	1310	440	225	107	32	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	10143
gth Year 4	LTJG	0	0	2150	2128	53	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	4307
End Stren	ENS	2216	2193	1	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	4420
ed Officer	YCS	-	2	က	4	2	9	7	&	6	2	Ξ	12	13	14	15	16	17	18	19	20	21	22	23	24	25	56	27	78	53	30	30+	Totals
1999 Adjusted Officer End Strength Year	Yr Gp	1999	1998	1997	1996	1995	1994	1993	1992	1991	1990	1989	1988	1987	1986	1985	1984	1983	1982	1981	1980	1979	1978	1977	1976	1975	1974	1973	1972	1971	1970	1969	
	TOTAL	2216	2193	2161	1917	1552	1817	1634	1619	1565	1766	1281	1117	827	369	232	572	269	720	628	360	314	274	409	342	264	196	174	118	98	83	99	27570
	CAPT	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	2	218	194	157	162	168	116	86	83	99	1255
	CDR	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	4	516	581	555	345	314	269	191	148	106	34	7	က	0	0	0	3108
	LCDR	0	0	0	0	0	0	0	0	0	135	920	903	721	343	232	532	181	139	73	16	0	0	0	0	0	0	0	0	0	0	0	4224
_	5	0	0	0	0	1528	1817	1634	1619	1565	1631	331	214	106	56	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	10471
gth Year 3	LTJG	0	0	2150	1917	24	.0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	4091
End Stren	ENS	2216	2193	1	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	4420
ed Officer	YCS	•	7	m	4	· C	မ	7	- α	6	10	=	12	13	14	15	19	17	- 22	6	200	2 2	22	23	24	25	26	27	78	29	2 8	30+	Totals
1998 Adjusted Officer End Strength Year 3	Yr Gp	1998	1997	1996	1995	1994	1993	1992	1991	1990	1989	1988	1987	1986	1985	1984	1983	1982	1981	1980	1979	1978	1977	1976	1975	1974	1973	1972	1971	1970	1969	1968	

APPENDIX F. (continued)

APPENDIX F. (continued)

CDR CDR CAPT TOTAL YrGp YCS ENS LTJG CAPT TOTAL YrGp YCS ENS LTJG CDR CAPT TOTAL YCGP YCS ENS LTJG CDR CAPT TOTAL YCGP YCGP CAPT TOTAL YCGP CAPT TOTAL	ŝ	2000 Adjusted Officer End Strength Year 5	2					2001Adjusted Officer End Strength Year 6	d Officer E	ind Streng	th Year 6					
0 0 2216 2001 1 2216 0	ENS LTJG LT	5		LCDR	CDR	CAPT	TOTAL	Yr Gp	YCS	ENS	LTJG	Ħ	LCDR	CDR	CAPT	TOTAL
0 0 2193 2000 2 2193 0	2216 0 0	0		0	0	0	2216	2001	-	2216	0	0	0	C	c	2216
0 2161 1999 3 11 2150 0 <th< td=""><td></td><td>0</td><td></td><td>0</td><td>0</td><td>0</td><td>2193</td><td>2000</td><td>7</td><td>2193</td><td>0</td><td>0</td><td>0</td><td>0</td><td></td><td>2193</td></th<>		0		0	0	0	2193	2000	7	2193	0	0	0	0		2193
0 0 2128 1998 4 0 2128 0	2150 0	0		0	0	0	2161	1999	က	=	2150	0	0	0		2161
0 0 2076 1997 5 0 32 2044 0 0 0 0 1823 1996 6 0 2023 0 0 0 0 0 1439 1994 8 0 0 1426 0	2128 0	0		0	0	0	2128	1998	4	0	2128	0	0	0	0	2128
0 0 1823 1996 6 0 2023 0 0 0 0 1210 1995 7 0 0 1458 0 0 0 0 1210 1994 8 0 0 1458 0 0 1 0 1602 1993 19 0 0 1458 0		2044		0	0	0	2076	1997	S	0	32	2044	0	0		2076
0 0 1210 1995 7 0 1458 0 0 0 1439 1994 8 0 0 1458 0 0 1 0 1439 1994 8 0 0 1435 0 0 1 0 1453 1992 10 0 1445 0		1823		0	0	0	1823	1996	9	0	0	2023	0	0	0	2023
0 0 1439 1994 8 0 1198 0 0 0 0 1439 1994 8 0 0 1425 0 0 1 0 0 1453 1992 10 0 1425 0 0 4 0 0 1453 1991 11 0 0 1425 0 0 4 0 0 1563 1991 11 0 240 1016 0 0 5 0 0 240 0 240 1016 0 0 0 0 2 0 0 240 0 0 149 113 0 0 0 0 0 3 144 0 0 149 148 0 0 0 0 0 0 4 164 0 221 198 16 0 0	_	1210		0	0	0	1210	1995	7	0	0	1458	0	0	0	1458
0 0 1602 1993 9 0 1425 0 0 0 0 0 0 1425 0 0 1425 0 0 1425 0 0 1424 111 0 0 0 0 0 1459 11 0 0 0 1459 11 0 <	_	1439		0	0	0	1439	1994	&	0	0	1198	0	0	0	1198
1 0 0 1453 1992 10 0 1341 111 0 0 4 0 0 1369 1991 11 0 0 362 1040 0 0 4 0 0 1563 1990 12 0 0 362 1040 0 0 2 0 0 1563 1980 13 0 0 240 1016 0 0 106 0 0 106 0 0 106 0 0 106 0	1602			0	0	0	1602	1993	6	0	0	1425	0	0	0	1425
5 0 0 1369 1991 11 0 362 1040 0 0 4 0 0 149 11 0 0 240 1016 0 0 5 0 0 764 1989 13 0 0 240 1016 0 0 2 0 0 642 1986 14 0 0 34 770 0 0 3 164 0 221 1986 16 0 0 591 45 0 4 164 0 221 1986 17 0 0 391 164 0 5 11 1985 17 0 0 0 49 404 0 1 403 0 0 0 0 0 49 404 0 1 403 0 0 0 0 0	1342		÷ :	=	0	0	1453	1992	10	0	0	1341	11	0	0	1452
4 0 0 1563 1990 12 0 240 1016 0 0 240 1016 0 0 240 1016 0 0 0 240 1016 0	354		5	2	0	0	1369	1991	1	0	0	362	1040	0	0	1402
5 0 967 1989 13 0 149 1138 0 0 2 0 764 1988 14 0 0 34 770 0 0 3 1 1988 14 0 0 34 770 0 0 4 0 336 1986 16 0 0 274 0 0 4 0 324 1986 17 0 0 274 45 0 5 11 1984 18 0 0 0 39 164 0 403 0 22 1984 18 0 0 184 240 0 14 0 0 0 0 0 0 0 0 14 0 0 0 0 0 0 0 0 14 0 0 0 0	539		126	4	0	0	1563	1990	12	0	0	240	1016	0	0	1256
2 0 764 1988 14 0 0 34 770 0 0 2 0 0 642 1987 15 0 0 724 0 0 3 164 0 221 1986 17 0 0 221 45 0 0 0 244 0 0 0 244 0	112		82	Ŋ	0	0	296	1989	13	0	0	149	1138	0	0	1287
2 0 0 642 1987 15 0 0 724 0 0 3 24 0 336 1986 16 0 0 691 45 0 408 164 0 221 1986 17 0 0 691 45 0 408 10 506 1984 18 0 0 49 404 0 403 0 424 1982 20 0 0 49 404 0 268 5 273 1980 22 0 0 0 18 357 0 268 157 294 1979 23 0 0 0 0 120 130 121 178 294 1976 24 0 0 0 0 120 130 96 126 22 1976 26 0 0 0 </td <td>32</td> <td></td> <td>73</td> <td>7</td> <td>0</td> <td>0</td> <td>764</td> <td>1988</td> <td>14</td> <td>0</td> <td>0</td> <td>34</td> <td>770</td> <td>0</td> <td>0</td> <td>803</td>	32		73	7	0	0	764	1988	14	0	0	34	770	0	0	803
3 24 0 336 1986 16 0 0 691 45 0 408 0 221 1985 17 0 0 84 240 0 408 0 506 1984 18 0 0 39 164 0 408 0 506 1984 18 0 0 49 404 0 1 403 0 424 1982 20 0 0 49 404 0 2 511 1981 21 0 0 0 49 404 0 2 2 7 1982 2 0 0 0 49 404 0 2 1 0 424 1981 2 0 0 0 0 0 0 2 1 1 1 1 1 1 1 1 1	0		8	7	0	0	642	1987	15	0	0	0	724	0	0	724
164 0 221 1985 17 0 0 84 240 0 408 0 506 1984 18 0 0 39 164 0 511 0 506 1984 18 0 0 0 39 164 0 403 0 527 1983 19 0 0 0 494 404 0 311 1981 21 0 0 0 18 357 0 268 5 273 1980 22 0 0 0 0 332 0 121 178 294 1979 23 0 0 0 0 0 120 130 142 121 178 294 1976 25 0 0 0 0 170 113 95 140 235 1976 26 0 0 0	0		3	m	24	0	336	1986	16	0	0	0	591	45	0	636
408 0 506 1984 18 0 0 39 164 0 511 0 572 1983 19 0 0 49 404 0 403 0 424 1982 20 0 0 18 357 0 311 1981 21 0 0 0 18 357 0 268 5 273 1980 22 0 0 0 0 332 0 12 157 294 1979 23 0 0 0 0 120 130 142 12 17 173 24 0 0 0 0 170 113 95 140 235 1976 26 0 0 0 0 173 113 68 101 169 1975 27 0 0 0 0 0 0	0		ວິ	~	164	0	221	1985	17	0	0	0	84	240	0	324
511 0 572 1983 19 0 0 49 404 0 403 0 424 1982 20 0 0 18 357 0 311 1981 21 0 0 0 18 357 0 268 5 273 1980 22 0 0 0 0 332 0 157 294 1979 23 0 0 0 0 120 130 142 121 178 29 1977 25 0 0 0 0 173 113 95 140 235 1976 26 0 0 0 0 0 174 113 68 101 169 1975 27 0 0 0 0 0 0 143 12 104 125 1974 28 0 0 0 </td <td>0 (</td> <td></td> <td>6</td> <td></td> <td>408</td> <td>0</td> <td>206</td> <td>1984</td> <td>18</td> <td>0</td> <td>0</td> <td>0</td> <td>36</td> <td>164</td> <td>0</td> <td>203</td>	0 (6		408	0	206	1984	1 8	0	0	0	36	164	0	203
403 0 424 1982 20 0 18 357 0 311 1981 21 0 0 0 18 357 0 268 5 273 1980 22 0 0 0 0 332 0 137 157 294 1979 23 0 0 0 120 132 138 96 126 222 1978 24 0 0 0 0 179 113 95 140 235 1976 26 0 0 0 0 177 113 95 101 169 1975 27 0 0 0 0 0 0 143 22 104 125 1974 28 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0	0 (Ğ		511	0	572	1983	19	0	0	0	49	404	0	453
0 311 1981 21 0 0 0 322 0 157 294 1979 22 0 0 0 0 332 0 126 222 1978 24 0 0 0 0 138 178 299 1977 25 0 0 0 0 142 104 125 1976 26 0 0 0 0 77 113 107 107 1973 29 0 0 0 0 76 112 107 107 1973 29 0 0 0 0 54 81 74 74 1972 30 0 0 0 0 85 55 55 1971 30+ 0 0 0 0 0 659 1047 27829 1971 4420 4310 10275 <t< td=""><td>0 (</td><td></td><td>Α,</td><td></td><td>403</td><td>0</td><td>424</td><td>1982</td><td>20</td><td>0</td><td>0</td><td>0</td><td>18</td><td>357</td><td>0</td><td>376</td></t<>	0 (Α,		403	0	424	1982	20	0	0	0	18	357	0	376
5 273 1980 22 0 0 0 302 6 157 294 1979 23 0 0 0 120 138 126 222 1978 24 0 0 0 102 142 138 178 235 1977 25 0 0 0 77 143 101 169 1975 27 0 0 0 76 143 104 125 1974 28 0 0 0 76 112 107 107 1973 29 0 0 0 54 81 74 74 1972 30 0 0 0 0 85 55 55 1971 30+ 0 0 0 0 659 1047 27829 Totals 4420 4310 10275 5580 2366 963 </td <td></td> <td>5 (</td> <td></td> <td></td> <td>311</td> <td>0 1</td> <td>311</td> <td>1981</td> <td>7</td> <td>0</td> <td>0</td> <td>0</td> <td>0</td> <td>322</td> <td>0</td> <td>322</td>		5 (311	0 1	311	1981	7	0	0	0	0	322	0	322
157 294 1979 23 0 0 0 120 138 126 222 1978 24 0 0 0 109 142 178 239 1977 25 0 0 0 0 77 113 101 169 1976 26 0 0 0 76 112 104 125 1974 28 0 0 0 76 112 107 107 1973 29 0 0 0 0 83 74 74 1972 30 0 0 0 0 86 55 55 1971 30+ 0 0 0 0 0 65 1047 27829 Totals 4420 4310 10275 5580 2366 963		0 (202	ر ا	273	1980	22	0	0	0	0	305	9	308
126 222 1978 24 0 0 0 109 142 178 299 1977 25 0 0 0 0 77 113 101 169 1975 27 0 0 0 0 77 113 104 125 1974 28 0 0 0 76 112 107 107 1973 29 0 0 0 0 83 74 74 1972 30 0 0 0 0 86 55 55 1971 30+ 0 0 0 0 86 1047 27829 Totals 4420 4310 10275 5580 2366 963		> 0		٠,	13/	157	294	1979	23	0	0	0	0	120	138	258
1/8 299 1977 25 0 0 0 0 77 113 140 235 1976 26 0 0 0 97 143 101 169 1975 27 0 0 0 97 143 104 125 1974 28 0 0 0 54 81 107 107 1973 29 0 0 0 0 83 74 74 1972 30 0 0 0 0 86 55 55 1971 30+ 0 0 0 0 69 1047 27829 Totals 4420 4310 10275 5580 2366 963			,		8	9 5	777	19/8	54	0	0	0	0	109	142	251
140 235 1976 26 0 0 0 97 143 101 169 1975 27 0 0 0 76 112 104 125 1974 28 0 0 0 54 81 107 107 1973 29 0 0 0 0 83 74 74 1972 30 0 0 0 0 86 55 55 1971 30+ 0 0 0 0 69 1047 27829 Totals 4420 4310 10275 5580 2366 963		> 0	•	٠,	17.	2 5	567	1977	52	0	0	0	0	77	113	190
101 169 1975 27 0 0 0 76 112 104 125 1974 28 0 0 0 54 81 107 107 1973 29 0 0 0 0 83 74 74 1972 30 0 0 0 0 86 55 55 1971 30+ 0 0 0 0 59 1047 27829 Totals 4420 4310 10275 5580 2366 963		5 (,		နှင့်	140	235	1976	56	0	0	0	0	97	143	239
104 125 1974 28 0 0 0 54 81 107 107 1973 29 0 0 0 0 83 74 74 1972 30 0 0 0 0 86 55 55 1971 30+ 0 0 0 0 59 1047 27829 Totals 4420 4310 10275 5580 2366 963		0	0	_	89	101	169	1975	27	0	0	0	0	9/	112	188
0 0 107 107 1973 29 0 0 0 0 0 83 0 0 74 74 1972 30 0 0 0 0 0 86 0 0 55 55 1971 30+ 0 0 0 0 0 59 0 2626 1047 27829 Totals 4420 4310 10275 5580 2366 963		0	_	0	22	5	125	1974	78	0	0	0	0	54	81	135
74 74 1972 30 0 0 0 0 0 86 55 55 1971 30+ 0 0 0 0 0 59 1047 27829 Totals 4420 4310 10275 5580 2366 963		0	_	_	0	107	107	1973	53	0	0	0	0	0	83	83
0 0 55 55 1971 30+ 0 0 0 0 0 59 0 2626 1047 27829 Totals 4420 4310 10275 5580 2366 963	0 0	0		0	0	74	74	1972	30	0	0	0	0	0	86	98
J 2626 1047 27829 Totals 4420 4310 10275 5580 2366 963	0			0	0	22	55	1971	30+	0	0	0	0	0	29	29
	4310 10257 517(217	0	2626	1047	27829		Totals	4420	4310	10275	5580	2366	963	27914

APPENDIX F. (continued)

APPENDIX F. (continued)

	TOTAL	2216	2193	2161	2128	2076	2023	1619	1603	1429	1075	1246	1285	1059	829	1014	754	692	563	566	119	226	283	302	249	189	172	122	153	72	52	53	28252
	CAPT	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	9	161	141	113	103	72	91	72	52	53	863
	CDR	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	23	512	424	238	114	226	277	141	108	9/	69	49	62	0	0	0	2379
	LCDR	0	0	0	0	0	0	0	0	0	82	924	1039	936	823	1014	701	180	108	53	9	0	0	0	0	0	0	0	0	0	0	0	5843
	5	0	о	0	0	2044	2023	1619	1603	1429	993	322	246	123	36	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	10437
th Year 8	LTJG	0	0	2150	2128	32	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	4310
End Streng	ENS	2216	2193	=	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	4420
d Officer E	YCS	-	7	က	4	S	9	7	æ	6	9	Ξ	12	13	14	15	16	17	18	19	50	21	22	23	54	52	56	27	88	53	30	30+	Totals
2003 Adjusted Officer End Strength Year	Yr Gp	2003	2002	2001	2000	1999	1998	1997	1996	1995	1994	1993	1992	1991	1990	1989	1988	1987	1986	1985	1984	1983	1982	1981	1980	1979	1978	1977	1976	1975	1974	1973	
	TOTAL	2216	2193	2161	2128	2076	2023	1619	1444	1186	1291	1401	1286	1034	1069	762	717	614	297	182	297	286	319	291	221	215	152	192	150	2	99	69	28021
	CAPT	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	9	155	125	128	91	114	88	64	99	69	606
	CDR	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	20	454	240	162	283	286	313	136	92	87	61	77	61	0	0	0	2305
	LCDR	0	0	0	0	0	0	0	0	0	66	1039	1040	914	1024	762	299	160	25	20	15	0	0	0	0	0	0	0	0	0	0	0	5796
	7	0	0	0	0	2044	2023	1619	1444	1186	1193	362	246	120	45	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	10281
gth Year 7	LTJG	0	0	2150	2128	32	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	4310
End Stren	ENS	2216	2193	11	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	4420
d Officer	YCS	-	7	က	4	10	9	7	∞	6	9	11	12	13	14	15	16	17	18	19	20	21	22	23	24	25	56	27	28	53	ဓ	30+	Totals
2002 Adjusted Officer End Strength Year 7	Yr Gp	2002	2001	2000	1999	1998	1997	1996	1995	1994	1993	1992	1991	1990	1989	1988	1987	1986	1985	1984	1983	1982	1981	1980	1979	1978	1977	1976	1975	1974	1973	1972	

APPENDIX F. (continued)

APPENDIX F. (continued)

	TOTAL	2216	2193	2161	2128	2076	2023	1619	1603	1586	1438	1250	952	942	879	834	806	968	299	268	331	133	6	212	229	221	170	121	110	46	58	46	28676
	CAPT	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	2	113	130	132	102	72	99	46	28	46	992
	CDR	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	29	716	539	202	315	133	88	66	66	88	69	49	4	0	0	0	2803
	LCDR	0	0	0	0	0	0	0	0	0	110	927	770	832	842	834	750	252	129	61	16	0	0	0	0	0	0	0	0	0	0	0	5523
0	H	0	0	0	0	2044	2023	1619	1603	1586	1328	323	182	109	37	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	10854
gth Year 1	LTJG	0	0	2150	2128	32	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	4310
End Strenç	ENS	2216	2193	1	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	4420
d Officer I	YCS	-	2	က	4	2	9	7	œ	တ	5	=	12	13	14	15	16	17	18	19	20	21	22	23	24	52	56	27	78	53	9	30+	Totals
2005 Adjusted Officer End Strength Year 10	YrGp	2005	2004	2003	2002	2001	2000	1999	1998	1997	1996	1995	1994	1993	1992	1991	1990	1989	1988	1987	1986	1985	1984	1983	1982	1981	1980	1979	1978	1977	1976	1975	
••	TOTAL	2216	2193	2161	2128	2076	2023	1619	1603	1586	1295	1037	1143	1058	879	814	1004	728	634	504	175	91	224	268	258	213	151	138	26	73	25	41	28489
	CAPT	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	4	143	146	127	6	85	28	73	24	4	822
	CDR	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	20	538	512	450	166	91	220	125	11	98	61	29	39	0	0	0	2525
	LCDR	0	0	0	0	0	0	0	0	0	66	169	925	932	842	814	933	189	122	54	6	0	0	0	0	0	0	0	0	0	0	0	5693
_	5	0	0	0	0	2044	2023	1619	1603	1586	1196	268	219	123	37	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	10718
gth Year 9	LTJG	0	0	2150	2128	32	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	4310
End Strer	ENS	2216	2193	Ξ	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	4420
ed Officer	YCS	-	7	ო	4	2	9	7	∞	6	9	=	12	13	4	15	16	17	18	19	20	7	22	23	24	22	56	27	78	53	တ္တ	30+	Totals
2004 Adjusted Officer End Strength Year 9	Yr Gp	2004	2003	2002	2001	2000	1999	1998	1997	1996	1995	1994	1993	1992	1991	1990	1989	1988	1987	1986	1985	1984	1983	1982	1981	1980	1979	1978	1977	1976	1975	1974	

APPENDIX F. (continued)

Page 11

	•	Forecasted O	fficer End Stre	ngth			
Year	ENSIGN	LTJG	LT	LCDR	CDR	CAPT	TOTAL
1995	3650	4087	10759	3875	3003	1445	26819
1996	4200	3551	10976	3973	3112	1368	27181
1997	4419	3557	10928	4073	3154	1299	27430
1998	4420	4091	10471	4224	3108	1255	27570
1999	4420	4307	10143	4695	2992	1135	27692
2000	4420	4310	10257	5170	2626	1047	27829
2001	4420	4310	10275	5580	2366	963	27914
2002	4420	4310	10281	5796	2305	909	28021
2003	4420	4310	10437	5843	2379	863	28252
2004	4420	4310	10718	5693	2525	822	28489
2005	4420	4310	10854	5523	2803	766	28676
	Of	ficer End Stre	ngth Costs: Pa	v & Allowance	es (000.000.00	00)	
			•	•			T074
Year	ENSIGN	LTJG	LT	LCDR	CDR	CAPT	TOTAL
1995	\$132.88	\$197.42	\$655.78	\$287.02	\$269.19	\$156.40	\$1,698.69
1996	\$155.08	\$173.38	\$676.57	\$297.19	\$281.83	\$149.83	\$1,733.88
1997	\$167.69	\$178.25	\$690.97	\$312.87	\$293.32	\$142.20	\$1,785.30
1998	\$173.27	\$209.65	\$678.87	\$332.56	\$296.38	\$137.46	\$1,828.20
1999	\$177.92	\$226.08	\$672.63	\$377.93	\$291.89	\$134.82	\$1,881.26 \$1,031.65
2000	\$182.63	\$231.41	\$695.85	\$425.40	\$262.03	\$124.33	\$1,921.65
2001	\$188.78	\$238.17	\$717.66	\$472.47	\$243.21 \$236.91	\$121.12 \$114.34	\$1,981.41 \$1,987.05
2002 2003	\$188.78	\$238.17	\$718.11 \$729.00	\$490.74 \$494.72	\$236.91 \$244.47	\$114.54	\$1,967.05
	\$188.78	\$238.17		\$494.72 \$482.05	\$259.53	\$103.47	\$2,003.72
2004	\$188.78	\$238.17	\$748.58 \$758.10	\$462.05 \$467.60	\$288.11	\$103.47 \$96.41	\$2,020.59
2005	\$188.78	\$238.17	\$756.10	\$407.00	\$200.11	\$ 90.4 1	\$2,037.10
		Authorizations	s vs Forecaste	d Officer Strer	ngth		
Year	ENSIGN	LTJG	<u>LT</u>	LCDR	CDR	CAPT	
1995	-1425	-292	902	-1381	-588	-186	
1996	-807	-664	1399	-1192	-390	-218	
1997	-311	-475	1898	-894	-233	-261	
1998	-61	148	1601	-644	-212	-294	
1999	11	318	1186	-202	-330	-406	
2000	79	318	1256	269	-692	-494	
2001	79	318	1274	679	-952	-578	
2002	79	318	1280	895	-1013	-632	
2003	79	3 18	1436	942	-939	-678	
2004	79	318	1717	792	-793	-719	,
2005	79	318	1853	622	-515	-775	

END NOTES

¹The data in the table below for "ships of the fleet" was obtained from <u>Jane's Fighting Ships</u>. Navy personnel strength are taken from the <u>Bureau of Naval Personnel Statistics Annual Report for FY 95</u>, NAVPERS 15658(A), 30 SEPT 1995.

Year	Ships of the Fleet	Year	Navy Personnel Strength
1989-90	493	1988-89	603,515
1994-95	339	1994-95	454,105

- ²See <u>Public Law 96-515</u>. Department of Defense Officer Personnel Management Act (DOPMA), Chapter 32. pp. 113-119.
- ³See, for example, Public Law 96-515. Department of Defense Officer Personnel Management Act (DOPMA), and <u>Public Law 99-433</u>, <u>Goldwater-Nichols Department of Defense Reorganization Act of 1986</u>.
- ⁴Data provided by the Analysis, Research, and Development Branch, PERS 222F1, Bureau of Naval Personnel.
- ⁵Data provided by the Officer Promotions Branch, PERS 212F, Bureau of Naval Personnel.
- ⁶Data provided by the Officer Planning Branch, PERS 212, and the Analysis, Research, and Development Branch, PERS 222F1, Bureau of Naval Personnel.
- ⁷Data provided by the Office of the Director of Military Personnel Management, Headquarters, Department of the Army.
- ⁸Data provided by the Joint Officer Manning Branch, PERS 455, Bureau of Naval Personnel and the Dean of Students, Naval War College, Newport, RI.

REFERENCES

- Bartholomew, D.J. and Forbes, A.F., 1979. <u>Statistical Techniques for Manpower Modeling</u>. North-Holland, Amsterdam.
- Bres, E.S., Burns, D., Charnes, A., and Cooper, W.W., 1980, A Goal Programming Model for Planning Officer Accessions, <u>Management Science</u>, Vol. 26, No. 6, pp. 773-783.
- Charnes, A., Cooper, W.W., and Neihaus, R.J., <u>Management Sciences Approaches to Manpower Planning and Organization Design.</u>
- Dale, C., 1984. Simulation Models For Army Manpower Requirements. <u>1984 Winter Simulation Conference Proceedings</u>, pp. 719-720.
- Davies, G.S., 1975, Consistent Recruitment In A Graded Manpower System, Management Science, Vol. 22, No. 11, pp. 1215-1220.
- Department of the Navy, 1995, <u>Bureau of Naval Personnel Statistics Annual Report for FY 95, NAVPERS 15658(A), 30 SEPT 1995</u>, Department of the Navy: Washington, DC.
- Department of the Navy, 1995, <u>Chief of Naval Operations Officer Programmed</u>

 <u>Authorizations, Military Personnel Navy (MPN), Fiscal Years 1995-2000, 29</u>

 <u>September 1995</u>, Department of the Navy: Washington, DC.
- Gass, S.I., Collins, R.W., Meinhardt, C.W., Lemon, D.M., and Gillette, M.D., 1988, The Army Manpower Long-range Planning System, Operations Research, Vol. 36, No. 1, pp. 5-17.
- Grinold, R.C., 1976, Input Policies for a Longitudinal Manpower Flow Model, Management Science, Vol. 22, No. 5, pp. 570-575.
- Grinold, R.C. and Marshall, <u>Manpower Planning Models</u>, 1978, North-Holland, Amsterdam.
- McGinnis, M.L., Kays, J.L., Slaten, P., 1994, A Computer Simulation Model for Studying Army Officer Professional Development. 1994 Winter Simulation Conference Proceedings, pp. 813-820.
- Rao, P.P., 1990, A Dynamic Programming Approach to Determine Optimal Manpower Recruitment Policies, Operations Research, Vol. 41, No. 10, pp. 983-988.
- Ritzman, L.P., Krajewski, L.J., and Showalter, M.J., 1976, The Disaggregation Of Aggregate Manpower Plans, <u>Management Science</u>, Vol. 22, No. 11, pp. 1204-1214.

- Rostker, B., Thie, H., Lacy, J., Kawata, J., and Purnell, S., 1993, <u>The Defense Officer Personnel Management Act of 1980: A Retrospective Assessment</u>, Rand: Santa Monica, CA.
- Thie, H. and Brown, R., 1994, <u>Future Career Management Systems for the U.S. Military</u>, Rand: Santa Monica, CA.
- Sharpe, R., ed., 1990. Jane's Fighting Ships. Jane's Information Group: London.
- Sharpe, R., ed., 1996, Jane's Fighting Ships, Jane's Information Group: London.

1

- United States Congress, 1980. <u>Department of Defense Officer Personnel Management Act (DOPMA)</u>. <u>Public Law 96-515</u>. Washington DC: The United States Congress Press.
- United States Congress, 1986, Goldwater-Nichols Department of Defense Reorganization
 Act of 1986, Public Law 99-433. Washington DC: The United States Congress
 Press.
- Wijngaard, J., 1983. Aggregation In Manpower Planning, <u>Management Science</u>, Vol. 29, No. 12, pp. 1427-1435.

AUTHOR BIOGRAPHY

MICHAEL L. MCGINNIS is the Director of the Operations Research Center at the United States Military Academy (USMA). West Point. New York. He received a B.S. degree from USMA in 1977, an M.S. degree in Applied Mathematics and an M.S. degree in Operations Research from Rensselaer Polytechnic Institute in 1986, and a Ph.D. in Systems and Industrial Engineering from the University of Arizona in 1994. Lieutenant Colonel McGinnis is a 1990 graduate of the Army Command and General Staff College, Fort Leavenworth. Kansas, and a 1996 graduate of the Naval War College, Newport, RI. His current research interests include command and control, information warfare, modeling and solving military personnel problems and resource scheduling problems by optimal and heuristic procedures. Address: Operations Research Center (ORCEN), Director, US Military Academy, West Point. NY 10996; E-mail: fm0768@se.usma.edu; Tel: 914 938-2700 (DSN 688-x).

1